

## Union Calendar No. 476

105TH CONGRESS }  
*2d Session*

HOUSE OF REPRESENTATIVES

{ REPORT  
105-835

### COMMITTEE ON APPROPRIATIONS HOUSE OF REPRESENTATIVES

### R E P O R T

OF

### COMMITTEE ACTIVITIES ONE HUNDRED FIFTH CONGRESS

JANUARY 7, 1997

THROUGH

DECEMBER 19, 1998

Pursuant to Clause 1(d) of Rule XI



DECEMBER 30, 1998.—Committed to the Committee of the Whole House  
on the State of the Union and ordered to be printed

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WASHINGTON : 1998

COMMITTEE ON APPROPRIATIONS

HOUSE OF REPRESENTATIVES

(105th Congress)

BOB LIVINGSTON, Louisiana, *Chairman*

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C. W. BILL YOUNG, Florida	SIDNEY R. YATES, Illinois
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TOM LATHAM, Iowa	
ANNE M. NORTHUP, Kentucky	
ROBERT B. ADERHOLT, Alabama	

JAMES W. DYER, *Clerk and Staff Director*

Majority and Minority Members elected January 7, 1997.

<sup>1</sup> Resigned from the Committee November 12, 1997.

<sup>2</sup> Appointed to the Committee November 13, 1997.

(II)

(II)

**LETTER OF TRANSMITTAL**

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DECEMBER 30, 1998

Hon. NEWT GINGRICH,  
*The Speaker,*  
*U.S. House of Representatives,*  
*Washington, DC.*

DEAR MR. SPEAKER: I am pleased to transmit herewith a report on the activities of the Committee on Appropriations during the 105th Congress, pursuant to Clause 1(d) of Rule XI of the Rules of the House of Representatives.

With best regards,  
Sincerely,

BOB LIVINGSTON,  
*Chairman.*

(III)

## Union Calendar No. 476

105TH CONGRESS }  
2d Session } HOUSE OF REPRESENTATIVES { REPORT  
105-835

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### REPORT ON ACTIVITIES OF THE COMMITTEE ON APPROPRIATIONS DURING THE 105TH CONGRESS

DECEMBER 30, 1998.—Committed to the Committee of the Whole House on the State  
of the Union and ordered to be printed

Mr. LIVINGSTON, from the Committee on Appropriations,  
submitted the following

### REPORT

The Committee on Appropriations is the principal arm through which the House of Representatives exercises its constitutional responsibility to provide funds for the operations of the various activities of the Federal Government. Clause 1(b) of Rule X of the House provides that the Committee shall have jurisdiction over the "Appropriation of the revenue for the support of the Government." This responsibility has basically been vested in the Committee since 1865.

The Committee has been established by the House with a membership of 60 during the 105th Congress. With relatively few exceptions, the responsibilities of the Committee are carried out through its 13 Subcommittees which in turn report to the full Committee. The Subcommittees are organized essentially on a functional basis with recognition of the existing structure of the Departments and agencies within the Executive Branch. (The jurisdictional assignments of Subcommittees during the 105th Congress are displayed in Appendix C.)

## SUMMARY OF APPROPRIATIONS ACTIONS

At the close of the 105th Congress, discretionary spending fell \$125 billion below the President's projections for fiscal year 1999, that were included in his fiscal year 1994 budget. The cumulative number of program terminations made in the Committee developed bills over a 4-year period was 307. While holding the line on spending, important priorities were preserved and even increased. Some of these priorities included: Medical research at the National Institutes of Health (increased 15 percent in fiscal year 1999, increased 11 percent in fiscal year 1998); a \$75 million increase for the Food Safety Initiative in fiscal year 1999 (the initiative was increased \$34 million in fiscal year 1998); \$210 million for a new safe schools initiative; a \$100 million increase for the operation of the national parks for both fiscal year 1998 and fiscal year 1999; and a \$1.2 billion initiative for placing 100,000 teachers in the classroom.

Essential emergency funds were also provided in the fiscal year 1999 Omnibus Consolidated and Emergency Supplemental Appropriations Act. The funding included: \$7 billion in emergency supplemental aid for National Security and Military Readiness; a new \$690 million initiative to combat the spread of illegal drug use; \$6 billion in emergency aid to help farmers recover losses from weather and other disasters, and \$2.4 billion for antiterrorism efforts in the wake of embassy bombings in Nairobi and Dar-es-Salaam.

During both sessions of the 105th Congress, the Committee on Appropriations developed bills that restored the President's termination of the Education Block Grant (\$375 million), the Local Law Enforcement Block Grant (\$523 million), and the Juvenile Crime Block Grant (\$250 million). Also restored was the proposed termination of the \$650 million Child Survival and Disease Programs Fund in fiscal year 1998 and a \$47 million cut to the programs in fiscal year 1999.

An important emphasis was placed on channeling funding into block grant proposals, which send money directly to state and local governments, rather than programs that build new bureaucracies in Washington, D.C.

During the 105th Congress, the 13 Subcommittees conducted 315 days of hearings, receiving testimony from 5,928 witnesses. In the process, 172 volumes of hearings were generated, comprising 184,608 printed pages. The Committee also initiated or completed 72 reports from its Surveys and Investigations Staff and had underway or completed an additional 274 reports from the General Accounting Office during the 105th Congress.

The following is a tabular display of the appropriations actions of the Committee during the 105th Congress indicating the various bill numbers, dates, report numbers, amounts, and public law numbers:

**HISTORY OF FISCAL YEAR 1998 APPROPRIATIONS ACTS**

Bill Number Subcommittee	House		Senate		Conference		Public Law Public Law No. Date Approved
	House Report No. Date Reported	Vote Total Date Passed	Senate Report No. Date Reported	Vote Total Date Passed	House Report No. Date Filed	Vote Total Date Passed House	
	H.R. 2160/S. 1033 Agriculture	105-178 July 14	392-32 July 24	105-51 <sup>1</sup> July 17	99-0 <sup>1</sup> July 24	105-252 Sept. 17	
H.R. 2287/S. 1022 Commerce-Justice-State	105-207 July 25	227-199 Sept. 30	105-48 <sup>1</sup> July 16	99-0 <sup>1</sup> July 29	105-405 Nov. 13	282-110 Nov. 13	105-119 Nov. 26
H.R. 2607/S. 1156 District of Columbia	105-298 Oct. 6	203-202 Oct. 9	105-75 <sup>1</sup> Sept. 9	viva voice Nov. 9	( <sup>2</sup> ) .....	viva voice <sup>2</sup> Nov. 12	105-100 Nov. 19
H.R. 2203/S. 1004 Energy and Water Development	105-190 July 21	418-7 July 25	105-44 <sup>1</sup> July 10	99-0 <sup>1</sup> July 16	105-271 Sept. 26	404-17 Sept. 30	105-62 Oct. 13
H.R. 2159/S. 955 Foreign Operations	105-176 July 14	375-49 Sept. 4	105-35 <sup>1</sup> June 24	91-8 <sup>1</sup> July 17	105-401 Nov. 12	333-76 Nov. 13	105-118 Nov. 26
H.R. 2107 Interior	105-163 July 1	238-192 July 15	105-56 July 22	93-3 Sept. 18	105-337 Oct. 22	233-171 Oct. 24	105-83 Nov. 14
H.R. 2264/S. 1061 Labor-HHS-Education	105-205 July 25	346-80 Sept. 17	105-58 <sup>1</sup> July 24	92-8 <sup>1</sup> Sept. 11	105-390 Nov. 7	352-65 Nov. 7	105-78 Nov. 13
H.R. 2209/S. 1019 Legislative	105-196 July 22	214-203 July 28	105-47 <sup>1</sup> July 15	viva voice <sup>1</sup> July 16	105-254 Sept. 18	309-106 Sept. 24	105-55 Oct. 7
H.R. 2016 Military Construction	105-150 June 24	395-14 July 8	105-52 July 17	98-2 July 22	105-247 Sept. 9	413-12 Sept. 16	105-45 Sept. 30
H.R. 2266/S. 1005 National Security	105-206 July 25	322-105 July 29	105-45 <sup>1</sup> July 10	94-4 <sup>1</sup> July 15	105-265 Sept. 23	356-65 Sept. 25	105-56 Oct. 8
H.R. 2169/S. 1048 Transportation	105-188 July 16	424-5 July 23	105-55 <sup>1</sup> July 22	98-1 July 30	105-313 Oct. 7	401-21 Oct. 9	105-66 Oct. 27
H.R. 2378/S. 1023 Treasury-Postal Service	105-240 Aug. 5	231-192 Sept. 17	105-49 <sup>1</sup> July 16	99-0 <sup>1</sup> July 22	105-284 Sept. 29	220-207 Sept. 30	105-61 Oct. 10
H.R. 2158/S. 1034 VA-HUD-Independent Agencies	105-175 July 11	397-31 July 16	105-53 <sup>1</sup> July 17	99-1 July 22	105-297 Oct. 6	405-21 Oct. 8	105-65 Oct. 27

<sup>1</sup> Reference information related to Senate initiated bill.

<sup>2</sup> House agreed to the Senate amendment with an amendment pursuant to H. Res. 324.

**1998 APPROPRIATIONS**

[Dollars in millions]

	Fiscal Year 1998 Bills		President's Request		1998 Bills		Bills vs. President's Request	
	Discretionary	Mandatory	Discretionary <sup>1</sup>	Mandatory	Discretionary	Mandatory	Discretionary	Mandatory
Agriculture (P.L. 105-86) .....	\$14,074	\$38,210	\$13,751	\$35,799	-\$323	\$2,411		
Commerce-Justice-State (P.L. 105-119) .....	31,559	502	31,280	504	-280	2		
District of Columbia (P.L. 105-100) .....	777	0	855	0	78	0		
Energy and Water (P.L. 105-62) .....	22,634	0	20,732	0	-1,902	0		
Foreign Operations (P.L. 105-118) <sup>2</sup> .....	16,844	44	13,147	44	-3,697	0		
Interior (P.L. 105-83) .....	13,747	55	13,799	54	52	(*)		
Labor, HHS, Education (P.L. 105-78) .....	80,130	199,165	80,403	196,487	273	-2,678		
Legislative (P.L. 105-55) .....	2,395	92	2,251	92	-144	0		
Military Construction (P.L. 105-45) .....	8,383	0	9,183	0	800	0		
National Security (P.L. 105-56) .....	243,727	197	247,512	197	3,785	0		
Transportation (P.L. 105-66) .....	12,470	646	12,411	653	-60	7		
Treasury, Postal Service (P.L. 105-61) .....	13,201	12,885	12,735	12,850	-466	-35		
VA-HUD (P.L. 105-65) .....	69,480	21,543	68,575	21,543	-905	0		
<b>Total, Regular Bills .....</b>	<b>529,420</b>	<b>273,340</b>	<b>526,632</b>	<b>268,224</b>	<b>-2,788</b>	<b>-5,115</b>		
<b>Fiscal Year 1997 Supplementals and Rescissions</b>								
<b>Making Emergency Supplemental Appropriations for</b>								
<b>disasters and peacekeeping efforts in Bosnia</b>								
<b>(P.L. 105-18):</b>								
Emergency Appropriations .....	6,895	0	7,405	0	510	0		
Regular Appropriations .....	143	757	592	937	448	180		
Rescissions and offsets .....	-5,263	0	-8,017	0	-2,754	0		

\* Less than \$500,000.

<sup>1</sup> Does not include emergency appropriations totaling \$571 million for fiscal year 1998.

<sup>2</sup> President's request includes \$3.5 billion for the International Monetary Fund.

FISCAL YEAR 1997 SUPPLEMENTALS  
1ST SESSION—105TH CONGRESS

- H.R. 1469—Making emergency supplemental appropriations for disasters and peacekeeping efforts in Bosnia. Vetoed June 9, 1997.
- H.R. 1871—Making emergency supplemental appropriations for disasters and peacekeeping efforts in Bosnia. Approved June 12, 1997 (P.L. 105–18).

TECHNICAL CORRECTIONS BILL  
1ST SESSION—105TH CONGRESS

- H.J. Res. 25—Making technical corrections to P.L. 104–208. Approved February 3, 1997 (P.L. 105–1).

RELEASE OF FUNDS  
1ST SESSION—105TH CONGRESS

- H.J. Res. 36—Approving the Presidential finding related to the UN population planning program. Approved February 28, 1997 (P.L. 105–3).

FISCAL YEAR 1998 CONTINUING RESOLUTIONS  
1ST SESSION—105TH CONGRESS

- H.J. Res. 94—Making continuing appropriations for fiscal year 1998. Provided funding for various government activities for the period October 1 thru October 23, 1997. Approved September 30, 1997 (P.L. 105–46).
- H.J. Res. 97—Making further continuing appropriations for fiscal year 1998. Provided funding for various government activities for the period October 23 thru November 7, 1997. Approved October 23, 1997 (P.L. 105–64).
- H.J. Res. 101—Making further continuing appropriations for fiscal year 1998. Provided funding for various government activities for the period November 7 thru November 9, 1997. Approved November 7, 1997 (P.L. 105–68).
- H.J. Res. 104—Making further continuing appropriations for fiscal year 1998. Provided funding for various government activities for the period November 9 thru November 10, 1997. Approved November 9, 1997 (P.L. 105–69).



- H.J. Res. 105—Making further continuing appropriations for fiscal year 1998. Provided funding for various government activities for the period November 10 thru November 14, 1997. Approved November 10, 1997 (P.L. 105-71).
- H.J. Res. 106—Making further continuing appropriations for fiscal year 1998. Provided funding for various government activities for the period November 14 thru November 26, 1997. Approved November 14, 1997 (P.L. 105-84).

**HISTORY OF FISCAL YEAR 1999 APPROPRIATIONS ACTS**

Bill Number Subcommittee	House			Senate			Conference		Public Law
	House Report No. Date Reported	Vote Total Date Passed	Senate Report No. Date Reported	Senate Report No. Date Reported	Vote Total Date Passed	House Report No. Date Filed	Vote Total Date Passed House	Public Law No. Date Approved	
H.R. 4101/S. 2159 Agriculture	105-588 June 19	373-48 June 24	105-212 June 11	105-212 June 11	97-2 July 16	105-763 Oct. 2	333-53 Oct. 2	105-275 Oct. 21	
H.R. 4276/S. 2260 Commerce-Justice-State	105-636 July 20	225-203 Aug. 6	105-235 July 2	105-235 July 2	99-0 July 23			105-237 Sept. 20	
H.R. 4380/S. 2333 District of Columbia	105-670 Aug. 3	214-206 Aug. 7	105-254 July 21	105-254 July 21				105-262 Oct. 17	
H.R. 4060/S. 2138 Energy and Water Development	105-581 June 16	405-4 June 22	105-206 June 5	105-206 June 5	98-1 June 18	105-749 Sept. 25	389-25 Sept. 28	105-245 Oct. 7	
H.R. 4569/S. 2334 Foreign Operations	105-719 Sept. 15	255-161 Sept. 17	105-255 July 21	105-255 July 21	90-3 Sept. 2				
H.R. 4193/S. 2237 Interior	105-609 July 8	245-181 July 23	105-227 June 26	105-227 June 26					
H.R. 4274/S. 2440 Labor-HHS-Education	105-635 July 20		105-300 Sept. 8	105-300 Sept. 8					
H.R. 4112/S. 2137 Legislative	105-595 June 23	235-179 June 25	105-204 June 5	105-204 June 5	90-9 July 21	105-734 Sept. 22	356-65 Sept. 24	105-275 Oct. 21	
H.R. 4059/S. 2160 Military Construction	105-578 June 16	396-10 June 22	105-213 June 11	105-213 June 11	viva voice July 25	105-647 July 24	417-1 July 29	105-237 Sept. 20	
H.R. 4103/S. 2132 National Security	105-591 June 22	358-61 June 24	105-200 June 4	105-200 June 4	97-2 July 30	105-746 Sept. 25	369-43 Sept. 28	105-262 Oct. 17	
H.R. 4328/S. 2307 Transportation	105-648 July 24	391-25 July 30	105-249 July 15	105-249 July 15	90-1 July 24	105-825 Oct. 19	333-95 Oct. 20	105-277 Oct. 21	
H.R. 4104/S. 2312 Treasury-Postal Service	105-592 June 22	218-203 July 16	105-251 July 15	105-251 July 15	91-5 Sept. 3	105-760 Oct. 1			
						105-789 Oct. 7	290-137 Oct. 7		
H.R. 4194/S. 2168 VA-HUD-Independent Agencies	105-610 July 8	259-164 July 29	105-216 June 12	105-216 June 12	viva voice July 30	105-769 Oct. 5	409-14 Oct. 6	105-276 Oct. 21	

<sup>1</sup> Became part of the Fiscal Year 1999 Omnibus Consolidated and Emergency Supplemental Appropriations Act (H.R. 4328/H. Rept. 105-825); October 21, 1998, Public Law 105-277.

**1999 APPROPRIATIONS**

[Dollars in millions]

	Fiscal Year 1999 Bills		President's Request		1999 Bills		Bills vs. President's Request	
			Discretionary	Mandatory	Discretionary <sup>1</sup>	Mandatory	Discretionary	Mandatory
Agriculture (P.L. 105-277) .....			\$13,671	\$44,392	\$13,692	\$42,246	\$21	-\$2,146
Commerce-Justice-State (P.L. 105-277) <sup>2</sup> .....			33,898	546	33,180	546	-718	(*)
District of Columbia (P.L. 105-277) <sup>2</sup> .....			486	0	620	0	133	0
Energy and Water (P.L. 105-245) <sup>2</sup> .....			21,296	0	21,068	0	-228	0
Foreign Operations (P.L. 105-277) <sup>3</sup> .....			31,940	45	31,227	45	-714	0
Interior (P.L. 105-277) .....			14,065	59	13,927	59	-138	0
Labor, HHS, Education (P.L. 105-277) .....			84,549	208,786	83,287	208,636	-1,262	-150
Legislative (P.L. 105-276) .....			2,467	94	2,350	94	-117	(*)
Military Construction (P.L. 105-237) .....			7,784	0	8,450	0	666	0
National Security (P.L. 105-262) <sup>4</sup> .....			250,797	202	250,311	202	-486	0
Transportation (P.L. 105-277) <sup>2, 5</sup> .....			12,775	684	13,026	684	251	0
Treasury, Postal Service (P.L. 105-277) .....			13,580	13,614	13,443	13,614	-137	0
VA-HUD (P.L. 105-276) <sup>2</sup> .....			70,343	22,276	70,155	22,276	-188	0
Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999 (P.L. 105-277) .....			0	0	-2,400	0	-2,400	0
<b>Total, Regular Bills .....</b>			<b>557,651</b>	<b>290,696</b>	<b>552,334</b>	<b>288,400</b>	<b>-5,317</b>	<b>-2,295</b>
<b>Fiscal Year 1998 Supplementals and Rescissions</b>								
<b>Supplemental Appropriations and Rescissions Act (P.L. 105-174):</b>								
Emergency Appropriations .....			-4,121	0	5,448	0	9,569	0
Regular Appropriations <sup>6</sup> .....			17,940	550	142	550	-17,798	(*)
Rescissions and offsets .....			-46	0	-2,731	0	-2,684	0

\*Less than \$500,000.

<sup>1</sup> Does not include emergency appropriations totaling \$21.4 billion for fiscal year 1999.

<sup>2</sup> Includes funds appropriated in sections 102 through 134 of Division A of the Omnibus Consolidated and Emergency Supplemental Appropriations and Rescissions Act, 1999 (P.L. 105-277).

<sup>3</sup> Includes \$17.9 billion for the International Monetary Fund.

<sup>4</sup> Includes non-emergency funds appropriated in Division B of the Omnibus Consolidated and Emergency Supplemental Appropriations and Rescissions Act, 1999 (P.L. 105-277).

<sup>5</sup> Includes \$1.1 billion in transit budget authority counted as obligation limitations for the purpose of 302 allocation enforcement.

<sup>6</sup> The President requested \$17.9 billion as a FY 1998 supplemental for the International Monetary Fund. These funds were provided in the regular FY 1999 Foreign Operations bill.

## FISCAL YEAR 1998 SUPPLEMENTALS

## 2D SESSION—105TH CONGRESS

H.R. 3579—Making emergency supplemental appropriations for fiscal year 1998. Approved May 1, 1998 (P.L. 105-174).

## FISCAL YEAR 1999 CONTINUING RESOLUTIONS

## 2D SESSION—105TH CONGRESS

H.J. Res. 128—Making continuing appropriations for fiscal year 1999. Provided funding for various government activities for the period October 1 thru October 9, 1998. Approved September 25, 1998 (P.L. 105-240).

H.J. Res. 133—Making further continuing appropriations for fiscal year 1999. Provided funding for various government activities for the period October 9 thru October 12, 1998. Approved October 9, 1998 (P.L. 105-249).

H.J. Res. 134—Making further continuing appropriations for fiscal year 1999. Provided funding for various government activities for the period October 12 thru October 14, 1998. Approved October 12, 1998 (P.L. 105-254).

H.J. Res. 135—Making further continuing appropriations for fiscal year 1999. Provided funding for various government activities for the period October 14 thru October 16, 1998. Approved October 14, 1998 (P.L. 105-257).

H.J. Res. 136—Making further continuing appropriations for fiscal year 1999. Provided funding for various government activities for the period October 16 thru October 20, 1998. Approved October 16, 1998 (P.L. 105-260).

H.J. Res. 137—Making further continuing appropriations for fiscal year 1999. Provided funding for various government activities for the period October 20 thru October 21, 1998. Approved October 20, 1998 (P.L. 105-273).

## OMNIBUS CONSOLIDATIONS—FISCAL YEAR 1999

H.R. 4328—The Omnibus Consolidated and Emergency Supplemental Appropriations Act, 1999. Provides full year funding for the programs that were originally in the following regular individual bills, in addition to Department of Transportation appropriations which this bill initially only contained; H.R. 4101, H.R. 4276, H.R. 4380, H.R. 4569, H.R. 4193, H.R. 4274, H.R. 4104. Approved October 21, 1998 (P.L. 105-277). It also provides emergency supplemental appropriations.

## OVERSIGHT PLAN

Pursuant to clause 2(d)(1) of Rule X the Committee submitted the following Oversight Plan on February 10, 1997.

“For the 105th Congress the Committee intends to proceed in the following manner:

1. *Budget Overview Hearings.* Immediately upon receipt of the President’s budget the Committee will conduct its annual budget overview hearings on the recommendations of the President. These hearings will take testimony from the Secretary of the Treasury, the Chairman of the President’s Council of Economic Advisers, and the Director of the Office of Management and Budget.

2. *Subcommittee Hearings.* The Appropriations Committee has a long tradition of in-depth analysis of the President’s pending budget as well as the effective use of previously appropriated resources. For example, during the 104th Congress the Committee on Appropriations held 457 days of hearings, took testimony from 6,999 witnesses, and published 170 volumes of hearings totaling 174,576 pages. This level of oversight and investigation will continue during this Congress.

3. *Investigations.* In addition to formal oversight, the Committee utilizes various investigative agencies to conduct in-depth analysis of specific problem areas. These investigations are conducted by the Committee’s own Surveys and Investigations Staff, the General Accounting Office, the Congressional Research Service, and the Office of Technology Assessment. In the previous Congress, the Committee received 63 Surveys and Investigations studies and 191 investigative reports from the GAO.

4. *Appropriations Bills.* The ultimate exercise of oversight is the ‘power of the purse’ which the Committee takes as its highest responsibility. This allocation of scarce Federal dollars demands strict compliance with all budgetary concepts and strictures. The Committee intends to follow the requirements of the Congressional Budget and Control Act with regard to the subdivision of budget authority and outlays to the 13 subcommittees. Appropriations bills will be developed in accordance with the results of all the oversight activities in paragraphs 1, 2, and 3, above and brought to the floor for consideration within all relevant budgetary constraints.”

## OVERSIGHT ACTIONS

For the 105th Congress, the Committee accomplished its oversight plan. As stated earlier, the Committee conducted extensive hearings. In the matter following this section, the details of investigations conducted by and for the Committee are provided. As a result of these hearings and investigations, the Committee was able to produce appropriations bills that were within all relevant budgetary constraints for the 105th Congress.

### INVESTIGATIONS CONDUCTED BY THE COMMITTEE

In addition to and in support of the regular hearing process, the Committee conducted numerous studies of Federal projects and activities designed to assist in reaching decisions on specific funding levels covering a wide range of subjects. These studies were conducted by the Committee's Surveys and Investigations Staff, which has been in continuous existence since 1943.

The Committee has, over a number of years, delegated the authority to originate requests for investigations to its Subcommittees, with the concurrence of the Chairman and Ranking Minority Member of the Full Committee required to implement such requests.

When an investigation is ordered, expert investigators are assembled to conduct it and render a report thereon for the use of the Committee. The Committee delegates to this Staff the responsibility for selection of individual investigators, the criteria being competence and objectivity.

During the 105th Congress, the Surveys and Investigations Staff was tasked to conduct 72 investigations of operations and programs of various departments and agencies of the Federal Government and, in addition, completed and reported to the Committee on 11 investigations that had been directed during previous Congresses. Some of these efforts were of long duration, resulted in the preparation of multiple investigative products, and involved a sizable number of investigators. Examples of this type of investigation include an examination of the Readiness of Department of Defense Forces; Executive Branch Year 2000 Programming Deficiencies, Countermeasures Programs and Activities; U.S. Forest Service, Department of Agriculture (1) Controls and Funding Allocation Mechanisms (2) Project 615 and (3) Equal Opportunity Activities; and FBI International Operations.

Other investigations of shorter duration and with fewer investigators assigned, provided a quick response to the Committee. An example of such an inquiry was the one dealing with the Department of Energy Use of Funds For the Soviet-Designed Reactor Safety Program. This effort was highly focused and the period from the receipt of the request to its completion was approximately 10 weeks.

Most investigations undertaken by the Surveys and Investigations Staff fell somewhere in between the above extremes in terms of duration and the number of investigators committed. Notable examples of investigations conducted during the 105th Congress include:

- Special Supplemental Nutrition Program for Women, Infants, and Children
- NOAA Advanced Weather Interactive Processing System
- Certain Programs and Activities of the Tennessee Valley Authority
- Department of Energy Contracting Activities and Operations
- Relocation of U.S. Southern Command and U.S. Army South From Panama
- Administration, Management, and FY 1998 Budget Request of the Pentagon Renovation Project

- The U.S. Air Force F-22 Program
- National Railroad Passenger Corporation's Accounting For Appropriated Funds

During the 105th Congress, a total of 109 professionals, variously consisting of a small number of permanent staff, personnel on loan from 8 agencies of the Federal Government, as well as contractors were utilized to conduct these investigations and prepare the reports. A summary of the investigations requested by the various Subcommittees and completed or started during the 105th Congress follows. Twelve investigations dealt with classified intelligence matters and consequently are not otherwise identified below.

STUDIES COMPLETED OR STARTED BY THE SURVEYS AND INVESTIGATIONS STAFF  
COMMITTEE ON APPROPRIATIONS, 105TH CONGRESS

FULL COMMITTEE

- Committee's Local Area Network and Appropriations Decision Support System (ADSS)

AGRICULTURE

- Special Supplemental Nutrition Program for Women, Infants, and Children

COMMERCE, JUSTICE AND STATE

- Diplomatic Telecommunications Service
- Intelligence Matter VII (97)
- Intelligence Matter VIII (97)
- NOAA Advanced Weather Interactive Processing System
- NOAA National Weather Service Automation Modernization Effort

DISTRICT OF COLUMBIA

- Preliminary Survey—District of Columbia Financial Management Structure
- District of Columbia Financial Responsibility and Management Assistance Authority Fiscal Year 1997 Supplemental Budget Request
- District of Columbia Contracting and Grant Practices and Procedures

ENERGY AND WATER DEVELOPMENT

- Certain Programs and Activities of the Tennessee Valley Authority
- Department of Energy Contracting Activities and Operations
- Department of Energy Use of Funds For the Soviet-Designed Reactor Safety Program
- Department of Energy Non-Competitive Grant and Contract Awards
- Department of Energy Implementation of Section 501, Public Law 105-62 "Energy and Water Appropriations Act of 1998" in Connection With Its Accelerator Production of Tritium (APT) Program

INTERIOR

- U.S. Forest Service, Department of Agriculture (1) Controls and Funding Allocation Mechanisms (2) Project 615 and (3) Equal Opportunity Activities

MILITARY CONSTRUCTION

- U.S. Navy Family Housing in Naples, Italy
- Military Construction Programs of the Army and Air National Guard
- Military Construction Requirements of DOD Intelligence Agencies and Organizations
- Military Housing Privatization Initiative/Housing Revitalization Support Office
- Service Academy Military Construction Requirements
- Relocation of U.S. Southern Command and U.S. Army South From Panama

## NATIONAL SECURITY

- U.S. Army's Crusader Program
- DOD Military Traffic Management Command Reengineering Personnel Property Initiative
- Safety Practices and Procedures and the Financial Management Practices Associated With DOD Operational Support Aircraft
- Activities and FY 1998 Budget Request of the DOD Washington Headquarters Service
- Administration, Management, and FY 1998 Budget Request of the Pentagon Renovation Project
- Activities and FY 1998 Budget Request of the American Forces Information Service
- FY 1998 Budget Activities—Other Procurement, Army
- FY 1998 Budget Activities—Other Procurement, Navy
- FY 1998 Budget Activities—Other Procurement, Air Force
- DOD Financial Management—Actions Related to Funding Contingency Operations and the Impact Such Operations Have on U.S. Combat Power
- F/A-18 Cockpit Video Recorders
- Department of the Navy Financial Management of Its Activities Funded in the Defense Business Operations Fund
- Activities and FY 1998 Budget Request of the Defense Finance and Accounting Service
- DOD Operations and Maintenance Accounts Funding Levels For FY 1998 in Defense-Wide Activities As Well As the National Guard and Reserve Components
- Services and Direct Patient Care Provided At U.S. Naval Medical Centers
- DOD Support To Special Events and International Games
- The U.S. Air Force F-22 Program
- FY 1999 Budget Activities, Operations and Maintenance, Defense-Wide
- DOD Information Technology Programs Described in Information Technology Exhibit 43
- Management and Operation of the Office of the Assistant Secretary of Defense (Reserve Affairs)
- LPD-17 Class of Amphibious Assault Ships
- Defense Reutilization and Marketing Service Financial Management Practices
- Defense Reform Initiative Relating to Improved Supply and Inventory Management In the Department of Defense
- FY 1999 Budget Activities—Other Procurement, Navy
- FY 1999 Budget Activities—Other Procurement, Air Force
- FY 1999 Budget Activities—Other Procurement, Army
- SC-21 Ship Development Program
- Readiness of Department of Defense Forces
- DOD Aviation Mission Capable Rates and Readiness
- Army Special Access Programs Budget Activities
- Defense Health Program Budget Activities
- U.S. Army's Force XXI Initiative
- DOD Funding of the Civil Air Patrol Corporation
- FY 2000 Army Other Procurement Request
- FY 2000 Navy Other Procurement Request
- FY 2000 Air Force Other Procurement Request
- Management Practices of the DOD's Information Technology Program
- Department of Defense Headquarters and Administrative Activities and Expenses
- DOD Real Property and Facilities
- Crusader Program of the U.S. Army
- Chemical Weapons Demilitarization Program of the Department of Defense
- Security Programs Subactivities in the Operation and Maintenance Accounts of the Army, Navy, Air Force, and Marine Corps
- FY 2000 Defense Environmental Accounts and the Overseas Humanitarian, Disaster, and Civil Aid Program



- Intelligence Matter VI (94)
- Intelligence Matter II (95)
- Intelligence Matter III (95)
- Intelligence Matter I (97)
- Intelligence Matter II (97)
- Intelligence Matter III (97)
- Intelligence Matter IV (97)
- Intelligence Matter V (97)
- Intelligence Matter VI (97)
- Intelligence Matter I (98)

#### TRANSPORTATION

- National Railroad Passenger Corporation's Accounting For Appropriated Funds
- Federal Aviation Administration Potomac TRACON Project

#### TREASURY

- Internal Accounting, Budgetary Development and Fiscal Requirements Processes of the U.S. Secret Service
- Budgetary and Accounting Systems of the Internal Revenue Service
- Executive Branch Year 2000 Programming Deficiencies, Countermeasures Programs and Activities
- Mission and Functions of the Office of Personnel Management

#### VA, HUD AND INDEPENDENT AGENCIES

- FEMA Disaster Relief Fund and the Activities of the Urban Search and Rescue Teams
- Organizational Structure and Management of the Environmental Protection Agency

With respect to the above listing, it should be noted that since that studies originate with the Subcommittees, any information developed during the course of an investigation is reported to the Subcommittee which requested such study or examination as well as the Chairman and Ranking Minority Member of the Full Committee. This information may be released for publication only when the Subcommittee so determines as provided by Section 8 of the Committee's rules.

#### SUPPORT PROVIDED BY THE GAO

In addition to the information made available to the Committee through its Surveys and Investigation Staff, the Committee also utilizes the resources of the General Accounting Office. The Committee receives a copy of every GAO report addressed to the Congress. In recent years the scope of the GAO auditing and review capability has been enlarged to include management surveys. For over 20 years the GAO has extracted from those reports and compiled in separate volumes a list of so-called "significant audit findings" for special use by the Committee staff in the annual appropriations hearings. These findings relate to matters which are felt to require corrective action by the Committee's efforts, through legislation, or through administrative efforts. This compilation is designed to identify problem areas in an individual agency which might have applicability to other organizations.

Additionally, the Committee frequently calls upon GAO to make special studies and investigations.

A listing of some reports and staff studies by the Committee which were underway during the 105th Congress follows:

FORMAL REPORTS ISSUED OR IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE—JANUARY 23, 1997 TO  
DECEMBER 7, 1998

Title	Date or Status
Welfare Reform: Effect on HUD's Housing Subsidies is Difficult to Estimate (RCED-99-14)	12/07/98
Air Traffic Control: Status of FAA's Modernization Program (RCED-99-25)	12/03/98
Contract Management: Recovery Auditing Offers Potential to Identify Overpayments (NSIAD-99-12)	12/03/98
District of Columbia: Presentation of the Authority's Financial Information for Fiscal Years 1997 and 1996 (AIMD-99-22)	12/02/98
Defense Industry: Restructuring Costs Paid, Savings Realized, and Means to Ensure Benefits (NSIAD-99-22)	12/01/98
Environmental Protection: EPA's Progress in Closing Completed Grants and Contracts (RCED-99-27)	11/20/98
Gender Issues: Information to Assess Servicemembers' Perceptions of Gender Inequities is Incomplete (NSIAD-99-27)	11/18/98
Military Bases: Review of DOD's 1998 Report on Base Realignment and Closure (NSIAD-99-17)	11/13/98
District of Columbia: Metropolitan Police Department's Use of \$15 Million Appropriation (AIMD-99-21)	11/13/98
Assisted Housing: Occupancy Restrictions on Persons With Disabilities (RCED-99-9)	11/12/98
Airport Financing: Information on Airport Fees Paid by Airlines (RCED-99-26R)	11/05/98
Army Modernization: The Warfighting Rapid Acquisition Program Needs More Specific Guidance (NSIAD-99-11)	11/03/98
Certificated Expenditures: FY 1996 Presidential and Vice Presidential Certificated Expenditures and Related Matters (AIMD-99-26)	10/29/98
Multifamily Housing: Progress Made in Establishing HUD's Office of Multifamily Housing Assistance Restructuring (RCED-99-5)	10/27/98
Financial Management: Comparison of the Arthur Andersen Study and the Ernst and Young Financial Audit of the National Institutes of Health (AIMD-99-9R)	10/02/98
Forest Service: Barriers to Financial Accountability Remain (AIMD-99-1)	10/02/98
Financial Audit: Independent Counsel Expenditures for the Six Months Ended March 31, 1998 (AIMD-98-285)	09/30/98
International Joint Commission: U.S. Activities and Oversight (NSIAD-98-252R)	09/30/98
Department of State IRM: Modernization Program at Risk Absent Full Implementation of Key Best Practices (NSIAD-98-242)	09/29/98
Environmental Protection: EPA's fiscal year 1999 Budget Request (RCED-98-259R)	09/29/98
International Boundary and Water Commission: U.S. Operations Need More Financial Oversight (NSIAD-98-238)	09/28/98
Environmental Information: Agencywide Policies and Procedures are Needed for EPA's Information Dissemination (RCED-98-245)	09/24/98
VA Health Care: VA's Plan for the Integration of Medical Services in Central Alabama (HEHS-98-245R)	09/23/98
Managing for Results: An Agenda to Improve the Usefulness of Agencies' Annual Performance Plans (GGD/AIMD-98-228)	09/08/98
The Results Act: Assessment of the Government-wide Performance Plan for fiscal year 1999 (AIMD/GGD-98-159)	09/08/98
U.S. Export-Import Bank's Financing of Dual-Use Exports (NSIAD-98-244R)	09/01/98
Year 2000 Computing Crisis: State Department Needs to Make Fundamental Improvements to Its Year 2000 Program (AIMD-98-162)	08/28/98
Currency Paper Procurement: Meaningful Competition Unlikely Under Current Conditions (GGD-98-181)	08/28/98
Financial and Management Practices of the Great Lakes Fishery Commission (NSIAD-98-239R)	08/28/98
VA Health Care: More Veterans are Being Served, but Better Oversight is Needed (HEHS-98-226)	08/28/98
Financial and Management Practices of the Inter-American Tropical Tuna Commission (NSIAD-98-240R)	08/28/98
Navy Aircraft Carriers: Cost-Effectiveness of Conventionally and Nuclear-Powered Carriers (NSIAD-98-1)	08/27/98
Section 8 Housing Assistance: HUD to Recapture \$439 Million of Excess Funding in the Moderate Rehabilitation Program (RCED-98-235)	08/25/98
Community Development: A Survey of CDFI Organizations' Use of Performance Measurement (RCED-98-255)	08/25/98

FORMAL REPORTS ISSUED OR IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE—JANUARY 23, 1997 TO  
DECEMBER 7, 1998—Continued

Title	Date or Status
Federal Oil Valuation: Efforts to Revise Regulations and an Analysis of Royalties in Kind (RCED-98-242) .....	08/19/98
999 DOD Budget: DOD's Procurement and RDT&E Programs (NSIAD-98-216R) .....	08/14/98
Defense Spending: Trends and Geographical Distribution of Prime Contract Awards and Compensation (NSIAD-98-195) .....	08/12/98
State Department: Options for Reducing Overseas Housing and Furniture Costs (NSIAD-98-128) .....	07/31/98
Military Base Closures: Issues Related to the fiscal year 1999 Budget Request (NSIAD-98-169) .....	07/30/98
Section 8 Project-Based Rental Assistance: HUD's Processes for Evaluating and Using Unexpended Balances are Ineffective (RCED-98-202) .....	07/22/98
Environmental Protection: Funds Obligated for Completed Superfund Projects (RCED-98-232) .....	07/21/98
HOPE VI: Progress and Problems in Revitalizing Distressed Public Housing (RCED-98-187) .....	07/20/98
Community Development: CDFI Fund Can Improve Its Systems to Measure, Monitor, and Evaluate Awardees' Performance (RCED-98-225) .....	07/15/98
VA Construction: Contract Award Delays (HEHS-98-188R) .....	07/10/98
Surface Infrastructure: Review of the Los Angeles County Metropolitan Transportation Authority's Restructuring Plan (RCED-98-237R) .....	07/09/98
Battlefield Automation: Acquisition Issues Facing the Army Battle Command, Brigade and Below Program (NSIAD-98-140) .....	06/30/98
Welfare Reform: Changes Will Further Shape the Roles of Housing Agencies and HUD (RCED-98-148d) .....	06/25/98
District of Columbia Public Schools: Status of fiscal year 1998 Roof Projects (T-AIMD-98-219) .....	06/24/98
United Nations: Financial Issues and U.S. Arrears (NSIAD-98-201BR) .....	06/18/98
GAO Views on Year 2000 Testing Metrics (AIMD-98-217R) .....	06/16/98
B-2 Bomber: Additional Costs to Correct Deficiencies and Make Improvements (NSIAD-98-152) .....	06/16/98
Comments on Whether D.C. Authority Complied With Applicable Regulations in Paying Its Staff .....	06/16/98
DOE Management: Functional Support Costs at DOE Facilities (RCED-98-193R) .....	06/12/98
Evolved Expendable Launch Vehicle: DOD Guidance Needed to Protect Government's Interest (NSIAD-98-151) .....	06/11/98
Defense Transportation: The Army's Hunter Pilot Project to Outsource Relocation Services (NSIAD-98-149) .....	06/10/98
DOE: Fiscal year 1999 Budget Request for Energy Efficiency and Renewable Energy and Financial Management Issues (RCED-98-186R) .....	06/10/98
Public Housing: Impact of Designated Public Housing on Persons With Disabilities (RCED-98-160) .....	06/09/98
Intercity Passenger Rail: Prospects for Amtrak's Financial Viability (RCED-98-211R) .....	06/05/98
White House: Status of Audit Work as of May 1998 (AIMD-98-203R) .....	06/03/98
Indian Self-Determination Contracting: Effects of Individual Community Contracting for Health Services in Alaska (HEHS-98-134) .....	06/01/98
Federal Land Management: Appraisal of Crown Butte Mines' New World Property (RCED-98-209) .....	05/29/98
Department of Energy: Alternative Financing and Contracting Strategies for Clean-up Projects (RCED-98-169) .....	05/29/98
Air Traffic Control: Surveillance Radar Request for the Cherry Capital Airport (RCED-98-118) .....	05/28/98
Results Act: NRC's Annual Performance Plan for fiscal year 1999 (RCED-98-195R) .....	05/27/98
District of Columbia: Taxes and Other Strategies to Reduce Alcohol Abuse (GGD/HEHS-98-140) .....	05/19/98
Transportation Infrastructure: Supplemental Information on the Federal Highway Administration's Project Selection Process for Five Discretionary Programs (RCED-98-179R) .....	05/19/98
Land Management Systems: Actions Needed in Completing the Automated Land and Mineral Record System Development (AIMD-98-107) .....	05/15/98
Intercity Passenger Rail: Financial Performance of Amtrak's Routes (RCED-98-151) .....	05/14/98
Department of Energy: DOE Contractor Employee Training (RCED-98-155R) .....	05/08/98

FORMAL REPORTS ISSUED OR IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE—JANUARY 23, 1997 TO  
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Title	Date or Status
Customs Service Modernization: Architecture Must Be Complete and Enforced to Effectively Build and Maintain Systems (AIMD-98-70) .....	05/05/98
Nonappropriated Funds: Opportunities to Improve DOD's Concessions Committee (NSIAD/AIMD-98-119) .....	04/30/98
Nuclear Regulatory Commission: Information on Potential Budgetary Reductions for fiscal year 1999 (RCED-98-157R) .....	04/30/98
District of Columbia: Software Acquisition Processes for a New Financial Management System (AIMD-98-88) .....	04/30/98
Defense Industry Restructuring: Updated Cost and Savings Information (NSIAD-98-156) .....	04/30/98
National Airspace System: Status of Wide Area Augmentation System Project (RCED-98-79) .....	04/30/98
DOT's Restructuring: Limited Progress in Streamlining Field Office Structure (RCED-98-138) .....	04/30/98
U.S. Coast Guard: Use of DOD Funds for National Security Functions (NSIAD-98-110) .....	04/15/98
Mass Transit: Grants Management Oversight Improving, but Better Follow-up Needed on Grantees' Noncompliance (RCED-98-89) .....	04/03/98
Defense Industry: Consolidation and Options for Preserving Competition (NSIAD-98-141) .....	04/01/98
Financial Audit: Independent Counsel Expenditures for the Six Months Ended September 30, 1997 (AIMD-98-100) .....	03/31/98
Forest Service: Lack of Financial and Performance Accountability has Resulted in Inefficiency and Waste (T-RCED/AIMD-98-135) .....	03/26/98
Housing and Urban Development: Comments on HUD's fiscal year 1999 Budget Request (T-RCED-98-137) .....	03/25/98
Department of Education: Information Needs are at the Core of Management Challenges Facing the Department (T-HEHS-98-124) .....	03/24/98
Crop Insurance: Increases in Insured Crop Prices and Premium Rates Raise the Administrative Expense Reimbursement Paid to Companies (RCED-98-115R) .....	03/20/98
Civil Military Programs: Stronger Oversight of the Innovative Readiness Training Program Needed for Better Compliance (NSIAD-98-84) .....	03/12/98
F-22 Aircraft: Progress in Achieving Engineering and Manufacturing Development Goals (NSIAD-98-67) .....	03/10/98
Base Operations: DOD's Use of Single Contracts for Multiple Support Services (NSIAD-98-82) .....	02/27/98
Department of Health and Human Services: Strategic Planning and Accountability Challenges (T-HEHS-98-96) .....	02/26/98
Tax Systems Modernization: Blueprint is a Good Start But Not Yet Sufficiently Complete to Build or Acquire Systems (AIMD/GGD-98-54) .....	02/24/98
Section 8 Tenant-Based Housing Assistance: Opportunities to Improve HUD's Financial Management (RCED-98-47) .....	02/20/98
Surface Infrastructure: Costs, Financing and Schedules for Large-Dollar Transportation Projects (RCED-98-64) .....	02/12/98
DOT's Budget: Management and Performance Issues Facing the Department in fiscal year 1999 (T-RCED/AIMD-98-76) .....	02/12/98
Department of Labor: Strategic Planning and Information Management Challenges Facing the Department (T-HEHS-98-88) .....	02/05/98
National Park Service: Maintenance Backlog Issues (T-RCED-98-61) .....	02/04/98
Fiscal Year 1999 Budget Request for the U.S. General Accounting Office (T-OCG-98-2) .....	02/04/98
Managing for Results: Agencies' Annual Performance Plans Can Help Address Strategic Planning Challenges (GGD-98-44) .....	01/30/98
Deferred Maintenance Reporting: Challenges to Implementation (AIMD-98-42) .....	01/30/98
Status of Open Recommendations: Improving Operations of Federal Departments and Agencies (OP-98-1) .....	01/30/98
Welfare Reform: HUD's Preliminary Estimate of the Financial Impact of Welfare Reform on HUD'S Programs (RCED-98-57R) .....	01/30/98
GSA: Causes of Delay in the Federal Communications Commission Move to the Portals II Building (GGD-98-60R) .....	01/30/98
The White House: Status of Review of the Executive Residence (T-OGC/AIMD-98-12) .....	11/06/97

FORMAL REPORTS ISSUED OR IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE—JANUARY 23, 1997 TO  
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Title	Date or Status
District of Columbia: Inspector General Independence as Compared to Federal Agencies and Acquisition of a New Financial Management System (AIMD-98-27R) .....	10/31/97
National Park Service: Employee Housing Issues (T-RCED-98-35) .....	10/29/97
Federal Housing Enterprises: OFHEO Faces Challenges in Implementing a Comprehensive Oversight Program (GGD-98-6) .....	10/22/97
Navy Aviation: V-22 Cost and Capability to Meet Requirements are Yet to Be Determined (NSIAD-98-13) .....	10/22/97
State Department: Using Best Practices to Relocate Employees Could Reduce Costs and Improve Service (NSIAD-98-19) .....	10/17/97
Environmental Protection: EPA's fiscal year 1998 Superfund Budget (RCED-98-15R) .....	10/03/97
Financial Audit: Independent Counsel Expenditures for the Six Months Ended March 31, 1997 (AIMD-97-164) .....	09/30/97
1998 NASA Budget: Review of Selected Activities (NSIAD-97-252R) .....	09/30/97
National Park Service: Land Acquisition at the Cumberland Island National Seashore, Georgia (RCED-97-251R) .....	09/29/97
Forest Service: Actions Needed to Ensure That Salvage Sale Fund is Adequately Managed (RCED-97-228) .....	09/26/97
Managing for Results: Critical Issues for Improving Federal Agencies' Strategic Plans (GGD-97-180) .....	09/16/97
District of Columbia Government: Overtime Costs Exceed Those of Neighboring Governments (GGD-97-159BR) .....	09/11/97
Electronic Warfare: Towed Decoys Could Improve Survivability of Current Navy Aircraft (NSIAD-97-94) .....	09/04/97
Managing for Results: Using the Results Act to Address Mission Fragmentation and Program Overlap (AIMD-97-146) .....	08/29/97
1998 DOD Budget: DOD's Procurement and RDT&E Programs (NSIAD-97-212R) ....	08/25/97
The Results Act: Observations on the Office of Management and Budget's July 1997 Draft Strategic Plan (AIMD/GGD-97-169R) .....	08/21/97
1998 DOD Budget: Operation and Maintenance Program (NSIAD-97-239R) .....	08/21/97
DOD Budget: Military Personnel Program (NSIAD-97-240R) .....	08/21/97
B-2 Bomber: Cost and Operational Issues (NSIAD-97-181) .....	08/14/97
Results Act: Observations on the Department of Housing and Urban Development's Draft Strategic Plan (RCED-97-224R) .....	08/08/97
The Results Act: Observations on DOD's Draft Strategic Plan (NSIAD-97-219R) .....	08/05/97
Results Act: Observations on the Nuclear Regulatory Commission's Draft Strategic Plan (RCED-97-206R) .....	07/31/97
The Results Act: Observations on the Draft Strategic Plans of Selected Department of Labor Components (HEHS-97-188R) .....	07/31/97
The Results Act: Observations on the Postal Service's June 1997 Draft Strategic Plan (GGD-97-163R) .....	07/31/97
The Results Act: Observations on the Department of the Treasury's July 1997 Draft Strategic Plan (GGD-97-162R) .....	07/31/97
Results Act: Observations on EPA's Draft Strategic Plan (RCED-97-209R) .....	07/30/97
Results Act: Observations on the Department of Transportation's Draft Strategic Plan (RCED-97-208R) .....	07/30/97
Financial Management: Superfund Cost Analysis (AIMD-97-131R) .....	07/30/97
Bosnia: Cost Estimating has Improved but Operational Changes Will Affect Current Estimates (NSIAD-97-183) .....	07/28/97
Superfund: Integrated Site Assessments May Expedite Cleanups (RCED-97-181) .....	07/24/97
Results Act: Observations on NASA's May 1997 Draft Strategic Plan (NSIAD-97-205R) .....	07/22/97
The Results Act: Observations on the Social Security Administration's June 1997 Draft Strategic Plan (HEHS-97-179R) .....	07/22/97
Results Act: Observations on the Federal Emergency Management Agency's Draft Strategic Plan (RCED-97-204R) .....	07/22/97
Regulatory Reinvention: EPA's Common Sense Initiative Needs an Improved Operating Framework and Progress Measures (RCED-97-164) .....	07/18/97
Housing Preservation: Policies and Administrative Problems Increase Costs and Hinder Program Operations (RCED-97-169) .....	07/18/97
The Results Act: Observations on the Department of Education's June 1997 Draft Strategic Plan (HEHS-97-176R) .....	07/18/97

FORMAL REPORTS ISSUED OR IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE—JANUARY 23, 1997 TO  
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Title	Date or Status
The Results Act: Observations on the Department of State's May 1997 Draft Strategic Plan (NSIAD-97-198R) .....	07/18/97
The Results Act: Observations on USTR's September 1996 Draft Strategic Plan (NSIAD-97-199R) .....	07/18/97
Results Act: Observations on the Department of the Interior's Draft Strategic Plan (RCED-97-207R) .....	07/18/97
U.S. Export-Import Bank: Process in Place to Ensure Compliance With Dual-Use Export Requirements (NSIAD-97-211) .....	07/17/97
Transportation Infrastructure: Progress on and Challenges to Central Artery/Tunnel Project's Costs and Financing (RCED-97-170) .....	07/17/97
The Results Act: Observations on Commerce's June 1997 Draft Strategic Plan (GGD-97-152R) .....	07/14/97
The Results Act: Observations on the Department of Justice's February 1997 Draft Strategic Plan (GGD-97-153R) .....	07/11/97
Army War Reserves: DOD Could Save Millions by Aligning Resources With the Reduced European Mission (NSIAD-97-158) .....	07/11/97
Results Act: Observations on the Department of Energy's Draft Strategic Plan (RCED-97-199R) .....	07/11/97
Results Act: Observations on the National Science Foundation's Draft Strategic Plan (RCED-97-203R) .....	07/11/97
The Results Act: Observations on Department of Labor's June 1997 Draft Strategic Plan (HEHS-97-172R) .....	07/11/97
The Results Act: Observations on the Department of Health and Human Services' April 1997 Draft Strategic Plan (HEHS-97-173R) .....	07/11/97
The Results Act: Observations on USAID's November 1996 Draft Strategic Plan (NSIAD-97-197R) .....	07/11/97
Department of Energy: Solar and Renewable Resources Technologies Program (RCED-97-188) .....	07/11/97
The Results Act: Observations on OPM's May 1997 Draft Strategic Plan (GGD-97-150R) .....	07/11/97
Results Act: Observations on the Small Business Administration's Draft Strategic Plan (RCED-97-205R) .....	07/11/97
The Results Act: Observations on VA's June 1997 Draft Strategic Plan (HEHS-97-174R) .....	07/11/97
Results Act: Observations on USDA's Draft Strategic Plan (RCED-97-196R) .....	07/10/97
District of Columbia: Status of Efforts to Develop a New Financial Management System (AIMD-97-101R) .....	07/09/97
The Results Act: Observations on GSA's April 1997 Draft Strategic Plan (GGD-97-147R) .....	07/07/97
Environmental Protection: Challenges Facing EPA's Efforts to Reinvent Environmental Regulation (RCED-97-155) .....	07/02/97
Global Warming: Information on the Results of Four of EPA's Voluntary Climate Change Programs (RCED-97-163) .....	06/30/97
Department of Energy: Status of DOE's Efforts to Improve Training (RCED-97-178R) .....	06/27/97
District of Columbia: Revenues Compared With Those of Selected Cities (GGD-97-135R) .....	06/26/97
Land Management Agencies: Major Activities at Selected Units are Not Common Across Agencies (RCED-97-141) .....	06/26/97
Access to Space: Issues Associated With DOD's Evolved Expendable Launch Vehicle Program (NSIAD-97-130) .....	06/24/97
Managing for Results: EPA's Efforts to Implement Needed Management Systems and Processes (RCED-97-156) .....	06/18/97
Defense Communications: Federal Frequency Spectrum Sale Could Impair Military Operations (NSIAD-97-131) .....	06/17/97
VA Construction: Contract Award Delays (HEHS-97-107R) .....	06/16/97
Air Force Rationale for JDAM Production Decision (NSIAD-97-176R) .....	06/13/97
Chemical Weapons Stockpile: Changes Needed in the Management of the Emergency Preparedness Program (NSIAD-97-91) .....	06/11/97
Land Management Systems: Information on BLM's Automated Land and Mineral Record System Release 2 Project (AIMD-97-109R) .....	06/06/97

FORMAL REPORTS ISSUED OR IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE—JANUARY 23, 1997 TO  
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Title	Date or Status
Overseas Presence: More Data and Analysis Needed to Determine Whether Cost-Effective Alternatives Exist (NSIAD-97-133)	06/03/97
The Government Performance and Results Act: 1997 Government-wide Implementation Will be Uneven (GGD-97-109)	06/02/97
Superfund: Information on EPA's Administrative Reforms (RCED-97-174R)	05/30/97
Analysis of the District of Columbia Authority's Financial Statements for Fiscal Years 1995 and 1996 (AIMD-97-80R)	05/23/97
Surface Combatants: Navy Faces Challenges Sustaining Its Current Program (NSIAD-97-57)	05/21/97
Performance-Based Organizations: Issues for the Saint Lawrence Seaway Development Corporation Proposal (GGD-97-74)	05/15/97
Army Acquisition: Longbow Hellfire Missile Procurement Quantities Significantly Overstated (NSIAD-97-93)	05/14/97
Telecommunications Management: More Effort Needed by Interior and the Forest Service to Achieve Savings (AIMD-97-67)	05/08/97
Department of Energy: Training Cost Data for Fiscal Years 1995 Through 1997 (RCED-97-140R)	05/06/97
Agricultural Inspection: Improvements Needed to Minimize Threat of Foreign Pests and Diseases (RCED-97-102)	05/05/97
U.S. Department of Agriculture: Analysis of Budgets, Fiscal Years 1997-98 (RCED-97-135R)	05/05/97
District of Columbia Draft Emergency Supplemental Funding Request for District of Columbia Public Schools (HEHS-97-116R)	05/05/97
District of Columbia: Observations on Supplemental Budget Request for Public Safety Programs (GGD-97-89R)	05/05/97
Aviation Security: FAA's Procurement of Explosives Detection Devices (RCED-97-111R)	05/01/97
National Institute of Standards and Technology: Carryover Balances for fiscal year 1997 (RCED-97-144R)	04/30/97
National Oceanic and Atmospheric Administration: Unobligated Carryover Balances for fiscal year 1997 (RCED-97-143R)	04/30/97
Forest Service Decision-Making: A Framework for Improving Performance (RCED-97-71)	04/29/97
Bureau of Indian Affairs: Information on Potential Budgetary Reductions for fiscal year 1998 (RCED-97-136R)	04/25/97
Corps of Engineers and Bureau of Reclamation: Information on Potential Budgetary Reductions for fiscal year 1998 (RCED-97-131R)	04/25/97
Tactical Intelligence: Joint STARS Full-Rate Production Decision Was Premature and Risky (NSIAD-97-68)	04/25/97
Department of Energy: Funding and Workforce Reduced, but Spending Remains Stable (RCED-97-96)	04/24/97
Military Airlift: Savings Achievable by Eliminating Support Operations at Torrejon Air Base, Spain (NSIAD-97-96)	04/21/97
Environmental Protection: Opportunities to Recover Funds Obligated for Completed Superfund Projects (T-RCED-97-134)	04/15/97
Managing for Results: EPA's Efforts to Implement Needed Management Systems and Processes (T-RCED-97-133)	04/15/97
Park Service: Managing for Results Could Strengthen Accountability (RCED-97-125)	04/10/97
Commercial Trucking: Safety Concerns About Mexican Trucks Remain Even as Inspection Activity Increases (RCED-97-68)	04/09/97
Aviation Safety: Opportunities Exist for FAA to Refine the Controller Staffing Process (RCED-97-84)	04/09/97
Defense Restructuring Costs: Information Pertaining to Five Business Combinations (NSIAD-97-97)	04/01/97
Financial Audit: Independent Counsel Expenditures for the Six Months Ended September 30, 1996 (AIMD-97-64)	03/31/97
Native American Housing: Information on HUD's Housing Programs for Native Americans (RCED-97-64)	03/28/97
Ballistic Missile Defense: Prototype THAAD System (NSIAD-97-137R)	03/27/97
Fair Housing: Funding and Activities Under the Fair Housing Initiatives Program (RCED-97-67)	03/26/97

FORMAL REPORTS ISSUED OR IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE—JANUARY 23, 1997 TO  
DECEMBER 7, 1998—Continued

Title	Date or Status
Housing: HUD's Program for Persons With AIDS (RCED-97-62) .....	03/24/97
Air Traffic Control: Immature Software Acquisition Processes Increase FAA System Acquisition Risks (AIMD-97-47) .....	03/21/97
Food-Related Services: Opportunities Exist to Recover Costs by Charging Beneficiaries (RCED-97-57) .....	03/20/97
Land Management Systems: BLM Faces Risks in Completing the Automated Land and Mineral Record System (AIMD-97-42) .....	03/19/97
HUD's FY 1998 Budget Request: Some Requests for Funding May Be Unnecessary (T-RCED-97-108) .....	03/18/97
Drug Control: Observations on Elements of the Federal Drug Control Strategy (GGD-97-42) .....	03/14/97
Food Stamps: Substantial Overpayments Result From Prisoners Counted as Household Members (RCED-97-54) .....	03/10/97
DOT's Budget: Safety, Management, and Other Issues Facing the Department in fiscal year 1998 and Beyond (T-RCED/AIMD-97-86) .....	03/06/97
Superfund: EPA Could Further Ensure the Safe Operation of On-Site Incinerators (RCED-97-43) .....	03/05/97
Air Traffic Control: Status of FAA's Standard Terminal Automation Replacement System Project (RCED-97-51) .....	03/05/97
Urban Transportation: Challenges to Widespread Deployment of Intelligent Transportation Systems (RCED-97-74) .....	02/27/97
Combat Air Power: Joint Assessment of Air Superiority Can Be Improved (NSIAD-97-77) .....	02/26/97
National Missile Defense: Risk and Funding Implications for the Space-Based Infrared Low Component (NSIAD-97-16) .....	02/25/97
Public Housing: Status of the HOPE VI Demonstration Program (RCED-97-44) .....	02/25/97
Customs Modernization (AIMD-97-43R) .....	02/21/97
Defense Health Program: Future Costs are Likely to Be Greater than Estimated (NSIAD-97-83BR) .....	02/21/97
DOD Aviator Positions: Training Requirements and Incentive Pay Could Be Reduced (NSIAD-97-60) .....	02/19/97
C-17 Globemaster: Support of Operation Joint Endeavor (NSIAD-97-50) .....	02/14/97
Contingency Operations: Opportunities to Improve the Logistics Civil Augmentation Program (NSIAD-97-63) .....	02/11/97
Fiscal Year 1998 Budget Estimates for the U.S. General Accounting Office (T-OCG-97-1) .....	02/11/97
Chemical Weapons and Materiel: Key Factors Affecting Disposal Costs and Schedule (NSIAD-97-18) .....	02/10/97
Status of Open Recommendations: Improving Operations of Federal Departments and Agencies (OP-97-1) .....	01/24/97
Department of Energy: Value of Benefits Paid to Separated Contractor Workforce Varied Widely (RCED-97-33) .....	01/23/97
Issues Related to Customs' Automated Commercial Environment (ACE) (AIMD) .....	(1)
Evaluation of Customs' Software Development Capability and Software Process Improvement Program (AIMD) .....	(1)
HRA 28: Review of FAA's Year 2000 Contingency Planning Efforts (AIMD) .....	(1)
Review of BLM's Readiness to Deploy ALMRS (AIMD) .....	(1)
HRA 28: Review of Year 2000 Risk of DOD's Mission-Critical Systems (AIMD) .....	(1)
Financial Audit: Independent Counsel Expenditures for the Six Months Ended September 30, 1998 (AIMD) .....	(1)
Status and Costs of New Systems to Support DC Government Management Reforms (AIMD) .....	(1)
Update on the Status of the District of Columbia Government's Efforts to Implement A New Financial Management (AIMD) .....	(1)
Review of FY 1998 Expenditures of the District of Columbia Courts (AIMD) .....	(1)
ONDPC's National Youth Anti-Drug Media Campaign (GGD) .....	(1)
GSA's Use of Build to Suit Contracts for Lease Acquisitions (GGD) .....	(1)
Technology and Performance Audit and Management Review of the Federal Election Commission (GGD) .....	(1)
Briefing on DC Courts' Personnel Management Practices (GGD) .....	(1)
TRICARE Contracts Appropriations Trends: Budgeted-For V. Actual Costs (HEHSD) .....	(1)



FORMAL REPORTS ISSUED OR IN PROCESS FOR HOUSE APPROPRIATIONS COMMITTEE—JANUARY 23, 1997 TO  
DECEMBER 7, 1998—Continued

Title	Date or Status
DOJ and U.S. Attorney Compliance With New Guidance Regarding the Use of the False Claims Act (FCA) in Civil Health Care Matters (HEHSD) .....	(1)
Review of Department of Labor's Implementation of Davis-Bacon Wage Determinations (HEHSD) .....	(1)
Review of Labor's Efforts to Verify Data Submitted for Wage Determination Surveys (HEHSD) .....	(1)
The Department of Labor's Plan for Public Access to Electronically Filed Reports By Unions and Others Required Under the Labor-Management Reporting Disclosure Act (HEHSD) .....	(1)
Review of Department of Defense Operation and Maintenance Accounts (NSIAD) .....	(1)
HRA 10: Review of DOD's Requirements and Acquisition Plans for Precision Guided Munitions (NSIAD) .....	(1)
HRA 10: Review of DOD's Space-Based Infrared System-High Component (NSIAD) .....	(1)
HRA 10: DOD's Milstar Satellite, Advanced Extremely High Frequency, and Terminal Programs (NSIAD) .....	(1)
Evaluation of the Army's Test and Consideration of the Defensibility of Digitized Battlefield Systems (NSIAD) .....	(1)
Assessment of DOD, Other Government and Commercial Satellite Control Capabilities (NSIAD) .....	(1)
Evaluation of the Development and Acquisition of DOD's New Joint Tactical Radio (NSIAD) .....	(1)
HRA: 10 Review of Dod's Plans to Address Problems in THAAD's Development and Plans to Restructure the Program (NSIAD) .....	(1)
Army Command and Control Systems for the First Digitized Division (NSIAD) .....	(1)
Review of Restructuring Costs, Savings, and Methodology (NSIAD) .....	(1)
Validating the Results and Savings of the Army's Hunter Personal Property Pilot Project (NSIAD) .....	(1)
Validating the Results and Savings of the Navy's Household Goods Initiative (NSIAD) .....	(1)
Effectiveness of U.N. Peacekeeping Reforms (NSIAD) .....	(1)
Status of World Bank Efforts to Prevent and Detect Corruption (NSIAD) .....	(1)
World Bank Grievance Process (NSIAD) .....	(1)
Impacts and Effectiveness of Forest Service Budget Reforms (RCED) .....	(1)
Summary Review of the Changes Needed to Doe's Training Program (RCED) .....	(1)
Effective and Efficient Use of Flood Recovery Appropriations at Yosemite National Park (RCED) .....	(1)
Review of the Travel Costs Incurred By Contractors Operating Doe Facilities (RCED) .....	(1)
Review of DOE's Stockpile Stewardship Program (RCED) .....	(1)
Review of Federal Expenditures to Restore the South Florida Ecosystem (RCED) .....	(1)
Review of Expenditure Rate in the Recreational Fee Demonstration Program (RCED) .....	(1)
EPA's Contracts and Grants Closeout Activities (RCED) .....	(1)
Review of EPA's Collection, Control, and Public Dissemination of Sensitive Business Information (RCED) .....	(1)
Review of Selected Issues Associated With the National Environmental Performance Partnership System (RCED) .....	(1)
Review of EPA's 2.5 Micron Particulate Matter (PM) Monitoring Program (RCED) .....	(1)
HRA: 22 Air Traffic Control: Status of FAA's Modernization Program (RCED) .....	(1)
Effectiveness of the Federal Highway Administration in Improving Large Truck Safety (RCED) .....	(1)
HRA: 18 Review of HUD's Office of Multifamily Housing Assistance Restructuring (RCED) .....	(1)
HRA: 18 Review of HUD's Uninsured Project-Based Section 8 Program (RCED) .....	(1)
Impact of the Housing and Community Development Act of 1992 on Assisted Housing for Persons With Disabilities (RCED) .....	(1)
Welfare Reform Financial Impact on HUD (RCED) .....	(1)

<sup>1</sup> In process.

## APPENDIX A

## BACKGROUND OF THE COMMITTEE ON APPROPRIATIONS

On March 2, 1865, the House of Representatives separated the appropriating and banking and currency duties from the Committee on Ways and Means, which was first established in 1789, and assigned them to two new committees—the Committee on Appropriations and the Committee on Banking and Currency.

Until 1865, all “general” appropriations bills had been controlled in the House by the Committee on Ways and Means—also in charge of revenue measures and some other classes of substantive legislation.

## MEMBERSHIP OF THE COMMITTEE

The new Committee on Appropriations—six Republicans and three Democrats—was appointed on December 11, 1865, in the 1st session of the 39th Congress, and first reported the general appropriations bills for the fiscal year 1867. By 1920, the number of members had grown to 21. It was changed that year to 35 and gradually increased to 50 by 1951, and now numbers 60 members with 34 Republicans and 26 Democrats.

## COMMITTEE CHAIRMEN

Twenty-eight men, including the present incumbent, the Honorable Bob Livingston of Louisiana, have served as chairman of the Committee on Appropriations. The Honorable Clarence Cannon of Missouri, served as chairman nearly 19 years, although his term as chairman was of broken continuity. The Honorable George Mahon of Texas, served as chairman continuously longer than any other person, from May 18, 1964 to January 3, 1979. Several chairmen went on to higher or other important offices. One, James Garfield of Ohio, became President. Three, Samuel Randall of Pennsylvania, Joseph Cannon of Illinois, and Joseph Byrns of Tennessee, became Speaker of the House. Three later served in the U.S. Senate. One became Governor of his State. The list of distinctions is long. Interesting biographical sketches of 21 of the men are contained in House Document No. 299 of the 77th Congress.

## THE GROWTH OF EXPENDITURES

In the early years of the Congress, a single general appropriation bill from the Ways and Means Committee met the needs of the country. The first bill, in 1789, appropriated \$639,000 and covered 13 lines of the printed statutes. Five years later, in 1794, the Army was supplied in a separate bill, then the Navy in 1799. This trend continued until in 1865, there were 10 bills passed over to the new Committee on Appropriations, not including deficiency bills. For fiscal year 1999, appropriations within the 13 subcommittees have provided a total of \$840.7 billion.

Until recent years, large sustained spending increases of the Federal Government usually occurred only in connection with wars. For several years prior to the Civil War, Federal expenditures averaged \$60,000,000 annually. By the peak of the war, in fiscal year

1865, expenditures amounted to \$1,297,555,224. The year following the war—fiscal year 1866—spending was reduced to \$520,809,417.

In the first year for which the new Committee on Appropriations reported the general bills, fiscal year 1867, total expenditures of the Government were \$357,542,675. In the ensuing 100 years the lowest expenditure level was \$236,964,327—in fiscal year 1878. The Spanish-American War period marked the high point for the remainder of the century; in fiscal year 1899 expenditures reached \$605,072,179, but by 1902 had dropped back to \$485,234,249. With the onset of World War I expenditures again crossed the billion-dollar mark in fiscal year 1917, reached a war peak of \$18,514,879,955 in fiscal year 1919, and receded by fiscal year 1927 to \$2,974,029,674, the lowest subsequent level.

By 1940, spending in appropriations bills had climbed to \$14.6 billion as a result mainly of various New Deal legislation—when we began meeting local problems with national programs. Since 1934, our national wealth has increased 41 times.

By 1943, the fiscal high point of World War II—some \$143.8 billion was being spent. After World War II spending declined to the \$30 billion range and then increased to \$91.1 billion in 1951 in connection with the Korean War.

After the Korean War, Federal spending in appropriations bills decreased to \$47.6 billion in 1954. This is the last period in the Federal budget in which spending has decreased. Every year after 1954 spending has steadily increased in order to help meet the needs facing the country.

#### THE BUDGET PROCESS

By the early 1970's new forces were at work calling for changes in the way in which Congress handled the budget and appropriations process.

One of the most compelling of these forces, although it was largely a temporary problem, was due to the "impoundment" of funds in fiscal year 1974 by the President. This was, in effect, a line item veto of funds for programs that were initiated or increased by the Congress. Many Members of Congress and certain special interest groups were outraged and extremely frustrated by the impoundments. Numerous court suits on various impoundments had been filed and were in the process of being heard.

A more serious reason for budget reform was due to the widely held belief that the budget was out of control. Deficits were mounting; so-called "uncontrollable" spending was climbing; and "back door" spending, i.e. spending provided other than through the Appropriations Committee, was increasing. It was also becoming clear that there was little, if any coordination between raising and spending revenues.

Additionally, there was a feeling among some Members of Congress that there needed to be other or additional ways to change the priorities of Federal spending. Because of these and other concerns, formal work was begun on improving the congressional budget process through the establishment of the Joint Study Committee on Budget Control.

The work of this Committee, the House Rules Committee, the Senate Committee on Government Operations, and the Senate Rules Committee eventually resulted in the adoption of the Congressional Budget and Impoundment Control Act of 1974.

## APPENDIX B

## PROVISIONS OF THE RULES OF THE HOUSE OF REPRESENTATIVES APPLICABLE TO THE JURISDICTION OF THE HOUSE COMMITTEE ON APPROPRIATIONS

## Rule X

## ESTABLISHMENT AND JURISDICTION OF STANDING COMMITTEES

**The Committees and Their Jurisdiction**

1. There shall be in the House the following standing committees, each of which shall have the jurisdiction and related functions assigned to it by this clause and clauses 2, 3, and 4; and all bills, resolutions, and other matters relating to subjects within the jurisdiction of any standing committee as listed in this clause shall (in accordance with and subject to clause 5) be referred to such committees, as follows:

\* \* \* \* \*

**(b) Committee on Appropriations**

(1) Appropriation of the revenue for the support of the Government.

(2) Rescissions of appropriations contained in appropriation Acts.

(3) Transfers of unexpended balances.

(4) The amount of new spending authority (as described in the Congressional Budget Act of 1974) which is to be effective for a fiscal year, including bills and resolutions (reported by other committees) which provide new spending authority and are referred to the committee under clause 4 (a).

The committee shall include separate headings for "Rescissions" and "Transfers of Unexpended Balances" in any bill or resolution as reported from the committee under its jurisdiction specified in subparagraph (2) or (3), with all proposed rescissions and proposed transfers listed therein; and shall include a separate section with respect to such rescissions or transfers in the accompanying committee report. In addition to its jurisdiction under the preceding provisions of this paragraph, the committee shall have the fiscal oversight function provided for in clause 2 (b)(3) and the budget hearing function provided for in clause 4 (a).

\* \* \* \* \*

**General Oversight Responsibilities**

2. (a) In order to assist the House in—

(1) its analysis, appraisal, and evaluation of (A) the application, administration, execution, and effectiveness of the laws enacted by the Congress, or (B) conditions and circumstances which may indicate the necessity or desirability of enacting new or additional legislation, and

(2) its formulation, consideration, and enactment of such modifications of or changes in those laws, and of such additional legislation, as may be necessary or appropriate,

the various standing committees shall have oversight responsibilities as provided in paragraph (b).

(b)(1) Each standing committee (other than the Committee on Appropriations and the Committee on the Budget) shall review and study, on a continuing basis, the application, administration, execution, and effectiveness of those laws, or parts of laws, the subject matter of which is within the jurisdiction of that committee and the organization and operation of the Federal agencies and entities having responsibilities in or for the administration and execution thereof, in order to determine whether such laws and the programs thereunder are being implemented and carried out in accordance with the intent of the Congress and whether such programs should be continued, curtailed, or eliminated. \* \* \*

(3) The Committee on Appropriations shall conduct such studies and examinations of the organization and operation of executive departments and other executive agencies (including any agency the majority of the stock of which is owned by the Government of the United States) as it may deem necessary to assist it in the determination of matters within its jurisdiction.

\* \* \* \* \*

#### **Additional Functions of Committees**

4. (a)(1)(A) The Committee on Appropriations shall, within thirty days after the transmittal of the Budget to the Congress each year, hold hearings on the Budget as a whole with particular reference to—

(i) the basic recommendations and budgetary policies of the President in the presentation of the Budget; and

(ii) the fiscal, financial, and economic assumptions used as bases in arriving at total estimated expenditures and receipts.

(B) In holding hearings pursuant to subdivision (A), the committee shall receive testimony from the Secretary of the Treasury, the Director of the Office of Management and Budget, the Chairman of the Council of Economic Advisers, and such other persons as the committee may desire.

(C) Hearings pursuant to subdivision (A), or any part thereof, shall be held in open session, except when the committee, in open session and with a quorum present, determines by roll call vote that the testimony to be taken at that hearing on that day may be related to a matter of national security: *Provided, however,* That the committee may by the same procedure close one subsequent day of hearing. A transcript of all such hearings shall be printed and a copy thereof furnished to each Member, Delegate, and the Resident Commissioner from Puerto Rico.

(D) Hearings pursuant to subdivision (A), or any part thereof, may be held before joint meetings of the committee and the Committee on Appropriations of the Senate in accordance with such procedures as the two committees jointly may determine.

(2) Whenever any bill or resolution which provides new spending authority described in Section 401 (c)(2)(C) of the Congressional Budget Act of 1974 is reported by a committee of the House and the amount of new budget authority which will be required for the fiscal year involved if such bill or resolution is enacted as so re-

ported exceeds the appropriate allocation of new budget authority reported as described in clause 4 (h) in connection with the most recently agreed to concurrent resolution on the budget for such fiscal year, such bill or resolution shall then be referred to the Committee on Appropriations with instructions to report it, with the committee's recommendations and (if the committee deems it desirable) with an amendment limiting the total amount of new spending authority provided in the bill or resolution, within 15 calendar days (not counting any day on which the House is not in session) beginning with the day following the day on which it is so referred. If the Committee on Appropriations fails to report the bill or resolution within such 15-day period, the committee shall be automatically discharged from further consideration of the bill or resolution and the bill or resolution shall be placed on the appropriate calendar.

(3) In addition, the Committee on Appropriations shall study on a continuing basis those provisions of law which (on the first day of the first fiscal year for which the congressional budget process is effective) provide spending authority of permanent budget authority, and shall report to the House from time to time its recommendations for terminating or modifying such provisions.

APPENDIX C

SUBCOMMITTEE MEMBERSHIP AND JURISDICTION

NOTE: Under Committee Rules, Mr. Livingston, as Chairman of the Full Committee, and Mr. Obey, as Ranking Minority Member of the Full Committee, are authorized to sit as Members of all Subcommittees.

SUBCOMMITTEE ON AGRICULTURE, RURAL DEVELOPMENT, FOOD AND DRUG ADMINISTRATION, AND RELATED AGENCIES

JOE SKEEN, New Mexico, *Chairman*

JAMES T. WALSH, New York

MARCY KAPTUR, Ohio

JAY DICKEY, Arkansas

VIC FAZIO, California

JACK KINGSTON, Georgia

JOSE E. SERRANO, New York

GEORGE R. NETHERCUTT, JR., Washington

ROSA L. DELAURO, Connecticut

HENRY BONILLA, Texas

TOM LATHAM, Iowa

JURISDICTION

Department of Agriculture (*Except* Forest Service).

Farm Credit Administration.

Farm Credit System Financial Assistance Corporation.

Commodity Futures Trading Commission.

Food and Drug Administration (HHS).



SUBCOMMITTEE ON THE DEPARTMENTS OF COMMERCE, JUSTICE, AND  
STATE, THE JUDICIARY, AND RELATED AGENCIES

HAROLD ROGERS, Kentucky, *Chairman*

JIM KOLBE, Arizona	ALAN B. MOLLOHAN, West Virginia
CHARLES H. TAYLOR, North Carolina	DAVID E. SKAGGS, Colorado
RALPH REGULA, Ohio	JULIAN C. DIXON, California
MICHAEL P. FORBES, New York	
TOM LATHAM, Iowa	

JURISDICTION

Department of Commerce.  
Department of Justice.  
Department of State (*Except* International Narcotics Control; International Organizations and Programs (voluntary contributions); Migration and Refugee Assistance; Nonproliferation, Anti-terrorism, Demining and Related Programs; Peacekeeping Operations (voluntary contributions); U.S. Emergency Refugee and Migration Assistance Fund).  
Department of Transportation: Maritime Administration.  
The Judiciary.  
Related Agencies:  
Arms Control and Disarmament Agency.  
Commission for the Preservation of America's Heritage Abroad.  
Commission on Civil Rights.  
Commission on Immigration Reform.  
Commission on Security and Cooperation in Europe.  
Competitiveness Policy Council.  
Equal Employment Opportunity Commission.  
Federal Communications Commission.  
Federal Maritime Commission.  
Federal Trade Commission.  
International Trade Commission.  
Japan-United States Friendship Commission.  
Legal Services Corporation.  
Marine Mammal Commission.  
National Bankruptcy Review Commission.  
National Gambling Impact Study Commission.  
Office of the United States Trade Representative.  
Ounce of Prevention Council.  
Securities and Exchange Commission.  
Small Business Administration.  
State Justice Institute.  
United States Information Agency.

SUBCOMMITTEE ON THE DISTRICT OF COLUMBIA

CHARLES H. TAYLOR, North Carolina, *Chairman*

MARK W. NEUMANN, Wisconsin	JAMES P. MORAN, Virginia
RANDY "DUKE" CUNNINGHAM, California	MARTIN OLAV SABO, Minnesota
TODD TIAHRT, Kansas	JULIAN C. DIXON, California
ANNE M. NORTHUP, Kentucky	
ROBERT B. ADERHOLT, Alabama	

JURISDICTION

District of Columbia.

## SUBCOMMITTEE ON ENERGY AND WATER DEVELOPMENT

JOSEPH M. McDADE, Pennsylvania, <i>Chairman</i>	
HAROLD ROGERS, Kentucky	VIC FAZIO, California
JOE KNOLLENBERG, Michigan	PETER J. VISCLOSKY, Indiana
RODNEY P. FRELINGHUYSEN, New Jersey	CHET EDWARDS, Texas
MIKE PARKER, Mississippi	ED PASTOR, Arizona
SONNY CALLAHAN, Alabama	
JAY DICKEY, Arkansas	

## JURISDICTION

Department of Energy (*Except* the Economic Regulatory Administration; Energy Information Administration; Office of Hearings and Appeals; Strategic Petroleum Reserve; Naval Petroleum and Oil Shale Reserves; Fossil Energy Research and Development; Clean Coal Technology; Energy Conservation; Alternative Fuels Production and Related Matters).

Department of Defense—Civil: Department of the Army: Corps of Engineers—Civil.

Department of the Interior: Bureau of Reclamation; Central Utah Project.

Related Agencies:

- Appalachian Regional Commission.
- Defense Nuclear Facilities Safety Board.
- Nuclear Regulatory Commission.
- Nuclear Waste Technical Review Board.
- Tennessee Valley Authority.

SUBCOMMITTEE ON FOREIGN OPERATIONS, EXPORT FINANCING, AND  
RELATED PROGRAMS

SONNY CALLAHAN, Alabama, *Chairman*

JOHN EDWARD PORTER, Illinois	NANCY PELOSI, California
FRANK R. WOLF, Virginia	SIDNEY R. YATES, Illinois
RON PACKARD, California	NITA M. LOWEY, New York
JOE KNOLLENBERG, Michigan	THOMAS M. FOGLETTA, Pennsylvania <sup>1</sup>
MICHAEL P. FORBES, New York	ESTEBAN EDWARD TORRES, California
JACK KINGSTON, Georgia	MARCY KAPTUR, Ohio <sup>2</sup>
RODNEY P. FRELINGHUYSEN, New Jersey	

<sup>1</sup> Until November 12, 1997.

<sup>2</sup> From January 28, 1998.

JURISDICTION

Agency for International Development.  
African Development Foundation.  
African Development Fund and Bank.  
Asian Development Fund and Bank.  
Assistance for Eastern Europe and the Baltic States.  
Assistance for the New Independent States of the Former Soviet Union.  
Bank for Economic Cooperation and Development in the Middle East and  
North Africa.  
Child Survival and Disease Programs Fund.  
Department of State:  
International Narcotics Control.  
International Organizations and Programs (voluntary contributions).  
Migration and Refugee Assistance.  
Nonproliferation, Anti-terrorism, Demining and Related Programs.  
Peacekeeping Operations (voluntary contributions).  
U.S. Emergency Refugee and Migration Assistance Fund.  
Export-Import Bank.  
European Bank for Reconstruction and Development.  
Foreign Military Financing Program.  
Global Environment Facility.  
Guarantee Reserve Fund.  
Inter-American Development Fund and Bank.  
Inter-American Foundation.  
International Bank for Reconstruction and Development (World Bank).  
International Development Association.  
International Finance Corporation.  
International Fund for Agricultural Development.  
International Fund for Ireland.  
International Military Education and Training.  
International Monetary Fund Programs.  
Military Assistance Program.  
Multilateral Investment Guarantee Agency.  
North American Development Bank.  
Overseas Private Investment Corporation.  
Peace Corps.  
Special Defense Acquisition Fund.  
Trade and Development Agency.

SUBCOMMITTEE ON THE DEPARTMENT OF THE INTERIOR AND  
RELATED AGENCIES

RALPH REGULA, Ohio, *Chairman*

JOSEPH M. McDADE, Pennsylvania	SIDNEY R. YATES, Illinois
JIM KOLBE, Arizona	JOHN P. MURTHA, Pennsylvania
JOE SKEEN, New Mexico	NORMAN D. DICKS, Washington
CHARLES H. TAYLOR, North Carolina	DAVID E. SKAGGS, Colorado
GEORGE R. NETHERCUTT, JR., Washington	JAMES P. MORAN, Virginia
DAN MILLER, Florida	
ZACH WAMP, Tennessee	

JURISDICTION

Department of the Interior (*Except* Bureau of Reclamation).  
 Department of Energy: Economic Regulatory Administration; Energy Information Administration; Office of Hearings and Appeals; Strategic Petroleum Reserve; Naval Petroleum and Oil Shale Reserves; Fossil Energy Research and Development; Clean Coal Technology; Energy Conservation; Alternative Fuels Production and Related Matters; Alaska Gas Pipeline Authorities.  
 Other Agencies:  
 Advisory Council on Historic Preservation.  
 Commission of Fine Arts.  
 Energy Security Reserve (Treasury).  
 Forest Service (USDA).  
 Franklin Delano Roosevelt Memorial Commission.  
 Holocaust Memorial Council.  
 Indian Health Services and Facilities (HHS).  
 Institute of American Indian and Alaska Native Culture and Arts Development.  
 John F. Kennedy Center for the Performing Arts.  
 National Capital Planning Commission.  
 National Foundation on the Arts and the Humanities (*Except* Office of Library Services).  
 National Gallery of Art.  
 Navajo and Hopi Indian Relocation Commission.  
 Smithsonian Institution.  
 Woodrow Wilson International Center for Scholars.

SUBCOMMITTEE ON THE DEPARTMENTS OF LABOR, HEALTH AND  
HUMAN SERVICES, EDUCATION, AND RELATED AGENCIES

JOHN EDWARD PORTER, Illinois, *Chairman*

C. W. BILL YOUNG, Florida	DAVID R. OBEY, Wisconsin
HENRY BONILLA, Texas	LOUIS STOKES, Ohio
ERNEST J. ISTOOK, JR., Oklahoma	STENY H. HOYER, Maryland
DAN MILLER, Florida	NANCY PELOSI, California
JAY DICKEY, Arkansas	NITA M. LOWEY, New York
ROGER F. WICKER, Mississippi	ROSA L. DELAURO, Connecticut
ANNE M. NORTHUP, Kentucky	

JURISDICTION

Department of Education.

Department of Health and Human Services (*Except* Food and Drug Administration; Indian Health Services and Facilities; Office of Consumer Affairs).

Department of Labor.

Related Agencies:

Armed Forces Retirement Home.

Corporation for National and Community Service (VISTA and seniors programs only).

Corporation for Public Broadcasting.

Federal Mediation and Conciliation Service.

Federal Mine Safety and Health Review Commission.

National Commission on Libraries and Information Science.

National Council on Disability.

National Education Goals Panel.

National Foundation on the Arts and Humanities: Office of Library Services.

National Labor Relations Board.

National Mediation Board.

Occupational Safety and Health Review Commission.

Physicians Payment Review Commission.

Prospective Payment Assessment Commission.

Railroad Retirement Board.

Social Security Administration.

United States Institute of Peace.

## SUBCOMMITTEE ON LEGISLATIVE BRANCH

JAMES T. WALSH, New York, *Chairman*

C. W. BILL YOUNG, Florida	JOSÉ E. SERRANO, New York
RANDY "DUKE" CUNNINGHAM, California	VIC FAZIO, California
ZACH WAMP, Tennessee	MARCY KAPTUR, Ohio <sup>1</sup>
TOM LATHAM, Iowa	STENY H. HOYER, Maryland <sup>2</sup>

<sup>1</sup>Until January 28, 1998.<sup>2</sup>From January 28, 1998.

## JURISDICTION

House of Representatives.  
 Joint Items.  
 Architect of the Capitol (*Except* Senate Items).  
 Botanic Garden.  
 Congressional Budget Office.  
 General Accounting Office.  
 Government Printing Office.  
 John C. Stennis Center.  
 Library of Congress, including:  
   Congressional Research Service.  
   Copyright Arbitration Royalty Panel.  
   Copyright Office.  
   National Film Preservation Board.  
 United States Capitol Preservation Commission.

## SUBCOMMITTEE ON MILITARY CONSTRUCTION

RON PACKARD, California, *Chairman*

JOHN EDWARD PORTER, Illinois	W. G. (BILL) HEFNER, North Carolina
DAVID L. HOBSON, Ohio	JOHN W. OLVER, Massachusetts
ROGER F. WICKER, Mississippi	CHET EDWARDS, Texas
JACK KINGSTON, Georgia	ROBERT E. (BUD) CRAMER, Jr., Alabama <sup>1</sup>
MIKE PARKER, Mississippi	NORMAN D. DICKS, Washington
TODD TIAHRT, Kansas	STENY H. HOYER, Maryland <sup>2</sup>
ZACH WAMP, Tennessee	

<sup>1</sup>From January 28, 1998.<sup>2</sup>Until January 28, 1998.

## JURISDICTION

Military Construction, Army, Navy (including Marine Corps), Air Force,  
 and Defense Agencies, and Reserve Forces.  
 Military Family Housing.  
 DOD Base Closure Account.  
 DOD Family Housing Improvement Fund.  
 DOD Military Unaccompanied Housing Improvement Fund.  
 Homeowners Assistance Fund.  
 NATO Security Investment Program.

## SUBCOMMITTEE ON NATIONAL SECURITY

C. W. BILL YOUNG, Florida, *Chairman*

JOSEPH M. McDADE, Pennsylvania	JOHN P. MURTHA, Pennsylvania
JERRY LEWIS, California	NORMAN D. DICKS, Washington
JOE SKEEN, New Mexico	W. G. (BILL) HEFNER, North Carolina
DAVID L. HOBSON, Ohio	MARTIN OLAV SABO, Minnesota
HENRY BONILLA, Texas	JULIAN C. DIXON, California
GEORGE R. NETHERCUTT, JR., Washington	PETER J. VISCLOSKEY, Indiana
ERNEST J. ISTOOK, JR., Oklahoma	
RANDY "DUKE" CUNNINGHAM, California	

## JURISDICTION

Department of Defense—Military:

Departments of Army, Navy (including Marine Corps), Air Force, Office of Secretary of Defense, and Defense Agencies (*Except* Military Construction).

Central Intelligence Agency.

Intelligence Community Staff.

## SUBCOMMITTEE ON THE DEPARTMENT OF TRANSPORTATION AND RELATED AGENCIES

FRANK R. WOLF, Virginia, *Chairman*

TOM DELAY, Texas	MARTIN OLAV SABO, Minnesota
RALPH REGULA, Ohio	THOMAS M. FOGLETTA, Pennsylvania <sup>1</sup>
HAROLD ROGERS, Kentucky	ESTEBAN EDWARD TORRES, California
RON PACKARD, California	JOHN W. OLVER, Massachusetts
SONNY CALLAHAN, Alabama	ED PASTOR, Arizona
TODD TIAHRT, Kansas	ROBERT E. (BUD) CRAMER, JR., Alabama <sup>2</sup>
ROBERT B. ADERHOLT, Alabama	

<sup>1</sup>Until November 12, 1997.<sup>2</sup>From January 28, 1998.

## JURISDICTION

Department of Transportation (*Except* Maritime Administration).

Related Agencies:

Architectural and Transportation Barriers Compliance Board.

National Transportation Safety Board.

Panama Canal Commission.

Washington Metropolitan Area Transit Authority.

SUBCOMMITTEE ON TREASURY, POSTAL SERVICE, AND GENERAL  
GOVERNMENT

JIM KOLBE, Arizona, *Chairman*

FRANK R. WOLF, Virginia	STENY H. HOYER, Maryland
ERNEST J. ISTOOK, JR., Oklahoma	CARRIE P. MEEK, Florida
MICHAEL P. FORBES, New York	DAVID E. PRICE, North Carolina
ANNE M. NORTHUP, Kentucky	
ROBERT B. ADERHOLT, Alabama	

JURISDICTION

Treasury Department (*Except* Community Development Financial Institutions).  
 United States Postal Service.  
 Executive Office of the President:  
   Compensation of the President.  
   Council of Economic Advisers.  
   Executive Residence at the White House.  
   National Critical Materials Council.  
   National Security Council.  
   Office of Administration.  
   Office of Management and Budget.  
   Office of National Drug Control Policy.  
   Office of Policy Development.  
   Official Residence of the Vice President.  
   Special Assistance to the President.  
   Unanticipated Needs.  
   White House Office.  
 Independent Agencies:  
   Advisory Commission on Intergovernmental Relations.  
   Committee for Purchase From People Who Are Blind or Severely Disabled.  
   Federal Election Commission.  
   Federal Labor Relations Authority.  
   General Services Administration (*Except* Consumer Information Center).  
   JFK Assassination Records Review Board.  
   Merit Systems Protection Board.  
   Office of Special Counsel.  
   National Archives and Records Administration.  
   National Historical Publications and Records Commission.  
   Office of Government Ethics.  
   Office of Personnel Management and Related Trust Funds.  
   United States Tax Court.  
 General Provisions, Governmentwide.



SUBCOMMITTEE ON THE DEPARTMENTS OF VETERANS AFFAIRS AND  
HOUSING AND URBAN DEVELOPMENT, AND INDEPENDENT AGENCIES

JERRY LEWIS, California, *Chairman*

TOM DELAY, Texas	LOUIS STOKES, Ohio
JAMES T. WALSH, New York	ALAN B. MOLLOHAN, West Virginia
DAVID L. HOBSON, Ohio	MARCY KAPTUR, Ohio
JOE KNOLLENBERG, Michigan	CARRIE P. MEEK, Florida
RODNEY P. FRELINGHUYSEN, New Jersey	DAVID E. PRICE, North Carolina
MARK W. NEUMANN, Wisconsin	
ROGER F. WICKER, Mississippi	

JURISDICTION

Department of Veterans Affairs.  
Department of Housing and Urban Development.  
Independent Agencies:  
American Battle Monuments Commission.  
Cemeterial Expenses, Army (DOD).  
Community Development Financial Institutions (Treasury).  
Consumer Information Center (GSA).  
Consumer Product Safety Commission.  
Corporation for National and Community Service.  
Council on Environmental Quality and Office of Environmental Quality.  
Court of Veterans Appeals.  
Environmental Protection Agency.  
Federal Emergency Management Agency.  
National Aeronautics and Space Administration.  
National Credit Union Administration.  
National Science Foundation.  
Neighborhood Reinvestment Corporation.  
Office of Consumer Affairs (HHS).  
Office of Science and Technology Policy.  
Resolution Trust Corporation: Office of Inspector General.  
Selective Service System.

## APPENDIX D

**Committee on Appropriations****COMMITTEE RULES**

(Adopted for the 105th Congress on February 5, 1997)

(Revised for the 105th Congress on February 12, 1997)

RESOLVED, That the rules and practices of the Committee on Appropriations, House of Representatives, in the One Hundred Fourth Congress, except as otherwise provided hereinafter, shall be and are hereby adopted as the rules and practices of the Committee on Appropriations in the One Hundred Fifth Congress.

The foregoing resolution adopts the following rules:

**Sec. 1: Power to Sit and Act**

For the purpose of carrying out any of its functions and duties under Rules X and XI of the Rules of the House of Representatives, the Committee or any of its subcommittees is authorized:

(a) To sit and act at such times and places within the United States whether the House is in session, has recessed, or has adjourned, and to hold such hearings; and

(b) To require, by subpoena or otherwise, the attendance and testimony of such witnesses and the production of such books, reports, correspondence, memorandums, papers, and documents as it deems necessary. The Chairman, or any Member designated by the Chairman, may administer oaths to any witness.

(c) A subpoena may be authorized and issued by the Committee or its subcommittees under subsection 1 (b) in the conduct of any investigation or activity or series of investigations or activities, only when authorized by a majority of the Members of the Committee voting, a majority being present. The power to authorize and issue subpoenas under subsection 1 (b) may be delegated to the Chairman pursuant to such rules and under such limitations as the Committee may prescribe. Authorized subpoenas shall be signed by the Chairman or by any Member designated by the Committee.

(d) Compliance with any subpoena issued by the Committee or its subcommittees may be enforced only as authorized or directed by the House.

**Sec. 2: Subcommittees**

(a) The Majority Caucus of the Committee shall establish the number of subcommittees and shall determine the jurisdiction of each subcommittee.

(b) Each subcommittee is authorized to meet, hold hearings, receive evidence, and report to the Committee all matters referred to it.

(c) All legislation and other matters referred to the Committee shall be referred to the subcommittee of appropriate jurisdiction

within two weeks unless, by majority vote of the Majority Members of the full Committee, consideration is to be by the full Committee.

(d) The Majority Caucus of the Committee shall determine an appropriate ratio of Majority to Minority Members for each subcommittee. The Chairman is authorized to negotiate that ratio with the Minority; *Provided, however,* That party representation in each subcommittee, including ex-officio members, shall be no less favorable to the Majority than the ratio for the full Committee.

(e) The Chairman and Ranking Minority Member of the full Committee are authorized to sit as a member of all subcommittees and to participate, including voting, in all its work.

### **Sec. 3: Staffing**

(a) **Committee Staff**—The Chairman is authorized to appoint the staff of the Committee, and make adjustments in the job titles and compensation thereof subject to the maximum rates and conditions established in Clause 6 (c) of Rule XI of the Rules of the House of Representatives. In addition, he is authorized, in his discretion, to arrange for their specialized training. The Chairman is also authorized to employ additional personnel as necessary.

(b) **Assistants to Members**—Each of the top twenty-one senior majority and minority Members of the full Committee may select and designate one staff member who shall serve at the pleasure of that Member. Such staff members shall be compensated at a rate, determined by the Member, not to exceed 75 per centum of the maximum established in Clause 6 (c) of Rule XI of the Rules of the House of Representatives; *Provided,* That Members designating staff members under this subsection must specifically certify by letter to the Chairman that the employees are needed and will be utilized for Committee work.

### **Sec. 4: Committee Meetings**

(a) **Regular Meeting Day**—The regular meeting day of the Committee shall be the first Wednesday of each month while the House is in session, unless the Committee has met within the past 30 days or the Chairman considers a specific meeting unnecessary in the light of the requirements of the Committee business schedule.

#### **(b) Additional and Special Meetings:**

(1) The Chairman may call and convene, as he considers necessary, additional meetings of the Committee for the consideration of any bill or resolution pending before the Committee or for the conduct of other Committee business. The Committee shall meet for such purpose pursuant to that call of the Chairman.

(2) If at least three Committee Members desire that a special meeting of the Committee be called by the Chairman, those Members may file in the Committee Offices a written request to the Chairman for that special meeting. Such request shall specify the measure or matter to be considered. Upon the filing of the request, the Committee Clerk shall notify the Chairman.

(3) If within three calendar days after the filing of the request, the Chairman does not call the requested special meet-

ing to be held within seven calendar days after the filing of the request, a majority of the Committee Members may file in the Committee Offices their written notice that a special meeting will be held, specifying the date and hour of such meeting, and the measure or matter to be considered. The Committee shall meet on that date and hour.

(4) Immediately upon the filing of the notice, the Committee Clerk shall notify all Committee Members that such special meeting will be held and inform them of its date and hour and the measure or matter to be considered. Only the measure or matter specified in that notice may be considered at the special meeting.

(c) **Vice Chairman To Preside in Absence of Chairman**—A member of the majority party on the Committee or subcommittee thereof designated by the Chairman of the full Committee shall be vice chairman of the Committee or subcommittee, as the case may be, and shall preside at any meeting during the temporary absence of the chairman. If the chairman and vice chairman of the Committee or subcommittee are not present at any meeting of the Committee or subcommittee, the ranking member of the majority party who is present shall preside at that meeting.

(d) **Business Meetings:**

(1) Each meeting for the transaction of business, including the markup of legislation, of the Committee and its subcommittees shall be open to the public except when the Committee or its subcommittees, in open session and with a majority present, determines by roll call vote that all or part of the remainder of the meeting on that day shall be closed.

(2) No person other than Committee Members and such congressional staff and departmental representatives as they may authorize shall be present at any business or markup session which has been closed.

(e) **Committee Records:**

(1) The Committee shall keep a complete record of all Committee action, including a record of the votes on any question on which a roll call is demanded. The result of each roll call vote shall be available for inspection by the public during regular business hours in the Committee Offices. The information made available for public inspection shall include a description of the amendment, motion, or other proposition, and the name of each Member voting for and each Member voting against, and the names of those Members present but not voting.

(2) All hearings, records, data, charts, and files of the Committee shall be kept separate and distinct from the congressional office records of the Chairman of the Committee. Such records shall be the property of the House, and all Members of the House shall have access thereto.

(3) The records of the Committee at the National Archives and Records Administration shall be made available in accordance with Rule XXXVI of the Rules of the House, except that the Committee authorizes use of any record to which Clause 3 (b)(4) of Rule XXXVI of the Rules of the House would otherwise apply after such record has been in existence for 20 years. The

Chairman shall notify the Ranking Minority Member of any decision, pursuant to Clause 3 (b)(3) or Clause 4 (b) of Rule XXXVI of the Rules of the House, to withhold a record otherwise available, and the matter shall be presented to the Committee for a determination upon the written request of any Member of the Committee.

**Sec. 5: Committee and Subcommittee Hearings**

(a) **Overall Budget Hearings**—Overall budget hearings by the Committee, including the hearing required by Section 242 (c) of the Legislative Reorganization Act of 1970 and Clause 4 (a)(1) of Rule X of the Rules of the House of Representatives shall be conducted in open session except when the Committee in open session and with a majority present, determines by roll call vote that the testimony to be taken at that hearing on that day may be related to a matter of national security; except that the Committee may by the same procedure close one subsequent day of hearing. A transcript of all such hearings shall be printed and a copy furnished to each Member, Delegate, and the Resident Commissioner from Puerto Rico.

(b) **Other Hearings:**

(1) All other hearings conducted by the Committee or its subcommittees shall be open to the public except when the Committee or subcommittee in open session and with a majority present determines by roll call vote that all or part of the remainder of that hearing on that day shall be closed to the public because disclosure of testimony, evidence, or other matters to be considered would endanger the national security or would violate any law or Rule of the House of Representatives. Notwithstanding the requirements of the preceding sentence, a majority of those present at a hearing conducted by the Committee or any of its subcommittees, there being in attendance the number required under Section 5 (c) of these Rules to be present for the purpose of taking testimony, (1) may vote to close the hearing for the sole purpose of discussing whether testimony or evidence to be received would endanger the national security or violate Clause 2 (k)(5) of Rule XI of the Rules of the House of Representatives or (2) may vote to close the hearing, as provided in Clause 2 (k)(5) of such Rule. No Member of the House of Representatives may be excluded from nonparticipatory attendance at any hearing of the Committee or its subcommittees unless the House of Representatives shall by majority vote authorize the Committee or any of its subcommittees, for purposes of a particular series of hearings on a particular article of legislation or on a particular subject of investigation, to close its hearings to Members by the same procedures designated in this subsection for closing hearings to the public; *Provided, however,* That the Committee or its subcommittees may by the same procedure vote to close five subsequent days of hearings.

(2) Subcommittee chairmen shall coordinate the development of schedules for meetings or hearings after consultation with the Chairman and other subcommittee chairmen with a

view toward avoiding simultaneous scheduling of Committee and subcommittee meetings or hearings.

(3) Each witness who is to appear before the Committee or any of its subcommittees as the case may be, insofar as is practicable, shall file in advance of such appearance, a written statement of the proposed testimony and shall limit the oral presentation at such appearance to a brief summary, except that this provision shall not apply to any witness appearing before the Committee in the overall budget hearings.

(4) Each witness appearing in a nongovernmental capacity before the Committee, or any of its subcommittees as the case may be, shall to the greatest extent practicable, submit a written statement including a curriculum vitae and a disclosure of the amount and source (by agency and program) of any Federal grant (or subgrant thereof) or contract (or subcontract thereof) received during the current fiscal year or either of the two previous fiscal years by the witness or by an entity represented by the witness.

(c) **Quorum for Taking Testimony**—The number of Members of the Committee which shall constitute a quorum for taking testimony and receiving evidence in any hearing of the Committee shall be two.

(d) **Calling and Interrogation of Witnesses:**

(1) The Minority Members of the Committee or its subcommittees shall be entitled, upon request to the Chairman or subcommittee chairman, by a majority of them before completion of any hearing, to call witnesses selected by the Minority to testify with respect to the matter under consideration during at least one day of hearings thereon.

(2) The Committee and its subcommittees shall observe the five-minute rule during the interrogation of witnesses until such time as each Member of the Committee or subcommittee who so desires has had an opportunity to question the witness.

(e) **Broadcasting and Photographing of Committee Meetings and Hearings**—Whenever a hearing or meeting conducted by the full Committee or any of its subcommittees is open to the public, those proceedings shall be open to coverage by television, radio, and still photography, except as provided in paragraph (f)(2) of the Rules of the House of Representatives. Neither the full Committee Chairman or Subcommittee Chairman shall limit the number of television or still cameras to fewer than two representatives from each medium.

(f) **Subcommittee Meetings**—No subcommittee shall sit while the House is reading an appropriation measure for amendment under the five-minute rule or while the Committee is in session.

(g) **Public Notice of Committee Hearings**—The Chairman of the Committee shall make public announcement of the date, place, and subject matter of any Committee or subcommittee hearing at least one week before the commencement of the hearing. If the Chairman of the Committee or subcommittee, with the concurrence of the ranking minority member of the Committee or respective subcommittee, determines there is good cause to begin the hearing sooner, or if the Committee or subcommittee so determines by majority vote, a quorum being present for the transaction of business,

the Chairman or subcommittee chairman shall make the announcement at the earliest possible date. Any announcement made under this subparagraph shall be promptly published in the Daily Digest and promptly entered into the Committee scheduling service of the House Information Systems.

### **Sec. 6: Procedures for Reporting Bills and Resolutions**

#### **(a) Prompt Reporting Requirement:**

(1) It shall be the duty of the Chairman to report, or cause to be reported promptly to the House any bill or resolution approved by the Committee and to take or cause to be taken necessary steps to bring the matter to a vote.

(2) In any event, a report on a bill or resolution which the Committee has approved shall be filed within seven calendar days (exclusive of days in which the House is not in session) after the day on which there has been filed with the Committee Clerk a written request, signed by a majority of Committee Members, for the reporting of such bill or resolution. Upon the filing of any such request, the Committee Clerk shall notify the Chairman immediately of the filing of the request. This subsection does not apply to the reporting of a regular appropriation bill or to the reporting of a resolution of inquiry addressed to the head of an executive department.

(b) **Presence of Committee Majority**—No measure or recommendation shall be reported from the Committee unless a majority of the Committee was actually present.

(c) **Roll Call Votes**—With respect to each roll call vote on a motion to report any measure or matter of a public character, and on any amendment offered to the measure or matter, the total number of votes cast for and against, and the names of those Members voting for and against, shall be included in the Committee report on the measure or matter.

(d) **Compliance With Congressional Budget Act**—A Committee report on a bill or resolution which has been approved by the Committee shall include the statement required by Section 308(a) of the Congressional Budget Act of 1974, separately set out and clearly identified, if the bill or resolution provides new budget authority.

(e) **Constitutional Authority Statement**—Each report of the committee on a bill or joint resolution of a public character shall include a statement citing the specific powers granted to the Congress in the Constitution to enact the law proposed by the bill or joint resolution.

(f) **Changes in Existing Law**—Each Committee report on a general appropriation bill shall contain a concise statement describing fully the effect of any provision of the bill which directly or indirectly changes the application of existing law.

(g) **Rescissions and Transfers**—Each bill or resolution reported by the Committee shall include separate headings for rescissions and transfers of unexpended balances with all proposed rescissions and transfers listed therein. The report of the Committee accompanying such a bill or resolution shall include a separate section with respect to such rescissions or transfers.

(h) **Listing of Unauthorized Appropriations**—Each Committee report on a general appropriations bill shall contain a list of all appropriations contained in the bill for any expenditure not previously authorized by law (except for classified intelligence or national security programs, projects, or activities).

(i) **Supplemental or Minority Views:**

(1) If, at the time the Committee approves any measure or matter, any Committee Member gives notice of intention to file supplemental, minority, or additional views, the Member shall be entitled to not less than two additional calendar days after the day of such notice (excluding Saturdays, Sundays, and legal holidays) in which to file such views in writing and signed by the Member, with the Clerk of the Committee. All such views so filed shall be included in and shall be a part of the report filed by the Committee with respect to that measure or matter.

(2) The Committee report on that measure or matter shall be printed in a single volume which—

(i) shall include all supplemental, minority, or additional views which have been submitted by the time of the filing of the report, and

(ii) shall have on its cover a recital that any such supplemental, minority, or additional views are included as part of the report.

(3) Subsection (h)(1) of this section, above, does not preclude—

(i) the immediate filing or printing of a Committee report unless timely request for the opportunity to file supplemental, minority, or additional views has been made as provided by such subsection; or

(ii) the filing by the Committee of a supplemental report on a measure or matter which may be required for correction of any technical error in a previous report made by the Committee on that measure or matter.

(4) If, at the time a subcommittee approves any measure or matter for recommendation to the full Committee, any Member of that subcommittee who gives notice of intention to offer supplemental, minority, or additional views shall be entitled, insofar as is practicable and in accordance with the printing requirements as determined by the subcommittee, to include such views in the Committee Print with respect to that measure or matter.

(j) **Availability of Reports**—A copy of each bill, resolution, or report shall be made available to each Member of the Committee at least three calendar days (excluding Saturdays, Sundays, and legal holidays) in advance of the date on which the Committee is to consider each bill, resolution, or report; *Provided*, That this subsection may be waived by agreement between the Chairman and the Ranking Minority Member of the full Committee.

**Sec. 7: Voting**

(a) No vote by any Member of the Committee or any of its subcommittees with respect to any measure or matter may be cast by proxy.



(b) The vote on any question before the Committee shall be taken by the yeas and nays on the demand of one-fifth of the Members present.

### **Sec. 8: Studies and Examinations**

The following procedure shall be applicable with respect to the conduct of studies and examinations of the organization and operation of Executive Agencies under authority contained in Section 202 (b) of the Legislative Reorganization Act of 1946 and in Clause 2 (b)(3) of Rule X, of the Rules of the House of Representatives:

(a) The Chairman is authorized to appoint such staff and, in his discretion, arrange for the procurement of temporary services of consultants, as from time to time may be required.

(b) Studies and examinations will be initiated upon the written request of a subcommittee which shall be reasonably specific and definite in character, and shall be initiated only by a majority vote of the subcommittee, with the chairman of the subcommittee and the ranking minority member thereof participating as part of such majority vote. When so initiated such request shall be filed with the Clerk of the Committee for submission to the Chairman and the Ranking Minority Member and their approval shall be required to make the same effective. Notwithstanding any action taken on such request by the chairman and ranking minority member of the subcommittee, a request may be approved by a majority of the Committee.

(c) Any request approved as provided under subsection (b) shall be immediately turned over to the staff appointed for action.

(d) Any information obtained by such staff shall be reported to the chairman of the subcommittee requesting such study and examination and to the Chairman and Ranking Minority Member, shall be made available to the members of the subcommittee concerned, and shall not be released for publication until the subcommittee so determines.

(e) Any hearings or investigations which may be desired, aside from the regular hearings on appropriation items, when approved by the Committee, shall be conducted by the subcommittee having jurisdiction over the matter.

### **Sec. 9: Official Travel**

(a) The chairman of a subcommittee shall approve requests for travel by subcommittee members and staff for official business within the jurisdiction of that subcommittee. The ranking minority member of a subcommittee shall concur in such travel requests by minority members of that subcommittee and the Ranking Minority Member shall concur in such travel requests for Minority Members of the Committee. Requests in writing covering the purpose, itinerary, and dates of proposed travel shall be submitted for final approval to the Chairman. Specific approval shall be required for each and every trip.

(b) The Chairman is authorized during the recess of the Congress to approve travel authorizations for Committee Members and staff, including travel outside the United States.

(c) As soon as practicable, the Chairman shall direct the head of each Government agency concerned not to honor requests of subcommittees, individual Members, or staff for travel, the direct or indirect expenses of which are to be defrayed from an executive appropriation, except upon request from the Chairman.

(d) In accordance with Clause 2 (n) of Rule XI of the Rules of the House of Representatives and Section 502 (b) of the Mutual Security Act of 1954, as amended, local currencies owned by the United States shall be available to Committee Members and staff engaged in carrying out their official duties outside the United States, its territories, or possessions. No Committee Member or staff member shall receive or expend local currencies for subsistence in any country at a rate in excess of the maximum per diem rate set forth in applicable Federal law.

(e) **Travel Reports:**

(1) Members or staff shall make a report to the Chairman on their travel, covering the purpose, results, itinerary, expenses, and other pertinent comments.

(2) With respect to travel outside the United States or its territories or possessions, the report shall include: (1) an itemized list showing the dates each country was visited, the amount of per diem furnished, the cost of transportation furnished, and any funds expended for any other official purpose; and (2) a summary in these categories of the total foreign currencies and/or appropriated funds expended. All such individual reports on foreign travel shall be filed with the Chairman no later than sixty days following completion of the travel for use in complying with reporting requirements in applicable Federal law, and shall be open for public inspection.

(3) Each Member or employee performing such travel shall be solely responsible for supporting the amounts reported by the Member or employee.

(4) No report or statement as to any trip shall be publicized making any recommendations in behalf of the Committee without the authorization of a majority of the Committee.

(f) Members and staff of the Committee performing authorized travel on official business pertaining to the jurisdiction of the Committee shall be governed by applicable laws or regulations of the House and of the Committee on House Oversight pertaining to such travel, and as promulgated from time to time by the Chairman.